1	COURT OF APPEALS
2	STATE OF NEW YORK
3	
4	PEOPLE,
5	Respondent,
6	-against-
7	JUAN M. SILVA SANTOS,
8	Appellant.
9	20 Eagle Stree Albany, New Yor January 9, 202
10	Before:
11	CHIEF JUDGE ROWAN D. WILSON ASSOCIATE JUDGE JENNY RIVERA
12	ASSOCIATE JUDGE MICHAEL J. GARCIA ASSOCIATE JUDGE MADELINE SINGAS
13	ASSOCIATE JUDGE ANTHONY CANNATARO
14	ASSOCIATE JUDGE SHIRLEY TROUTMAN ASSOCIATE JUDGE CAITLIN J. HALLIGAN
15	
16	Appearances:
17	ELIZABETH VASILY, ESQ. THE CENTER FOR APPELLATE LITIGATION
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23	
24	Chrishanda Sassman-Reynold
25	Official Court Transcribe:



1	CHIEF JUDGE WILSON: Good afternoon, everyone.
2	The first case on today's calendar is People v. Silva
3	Santos. Counsel?
4	MS. VASILY: Good afternoon. May it please the
5	court. Elizabeth Vasily, on behalf of Appellant, Mr. Juan
6	Silva Santos. I'd like to reserve two minutes for
7	rebuttal.
8	CHIEF JUDGE WILSON: Yes.
9	MS. VASILY: This court should strike the waiver
10	of the Shock program because it was an illegal part of the
11	sentence not authorized by statute. It permeated into the
12	
13	JUDGE TROUTMAN: How is the Shock waiver in this
14	instance an illegal part of the sentence when there was no
15	order by the court?
16	MS. VASILY: It was in the court's order, Your
17	Honor. On the sentence and commitment order it says
18	JUDGE TROUTMAN: Is everything in a sentencing
19	commitment a part of the sentence?
20	MS. VASILY: It is, Your Honor. But in
21	JUDGE TROUTMAN: Every single in every
22	instance, any notation written is a part of the sentence?
23	Is that your argument here?
24	MS. VASILY: Yes, Your Honor. Because the
25	sentencing commitment order has the sentence, the length,



1	any conditions of that sentence.
2	JUDGE TROUTMAN: And here, what did the court
3	order?
4	MS. VASILY: The court ordered waiver of Shock
5	participation, which
6	JUDGE TROUTMAN: Did the court order waiver, or
7	did it give information that a waiver had been executed?
8	Is and is there a difference?
9	MS. VASILY: It ordered the waiver because that
10	is what it said on the sentencing commitment sheet. And it
11	was
12	JUDGE TROUTMAN: It said waiver it said
13	Shock waived or ordered waived. Is that what you're
14	saying?
15	MS. VASILY: It says waiver of Shock
16	participation on the sentencing commitment sheet. And it's
17	also orally, the court said that as well at
18	sentencing.
19	JUDGE TROUTMAN: What there are two avenues
20	for participation in Shock; is that correct?
21	MS. VASILY: That's correct.
22	JUDGE TROUTMAN: The court itself can order that
23	the defendant be able to participate, correct?
24	MS. VASILY: Yes, Your Honor.
25	JUDGE TROUTMAN: And then there's another avenue



1	that it can be directed through DOCCS?
2	MS. VASILY: Yes, Your Honor.
3	JUDGE TROUTMAN: And so are you arguing that the
4	court both ordered exercised its own power, that the
5	defendant be denied Shock and then, somehow, prohibited
6	DOCCS to consider same?
7	MS. VASILY: So as Your Honor stated, there is
8	court-ordered Shock. And that's not really at issue here -
9	
10	JUDGE TROUTMAN: Okay.
11	MS. VASILY: because the court did not
12	order Shock. What is at issue here is that the court
13	ordered the Department of Corrections to not put Mr. Silva
14	into the program later on. And that's where we get into
15	territory that is illegal, because the courts cannot tell
16	the Department of Corrections what they can and can't do.
17	JUDGE TROUTMAN: But you say that because it's on
18	the commitment?
19	MS. VASILY: It's on the commitment, Your Honor.
20	It was part of the sentencing.
21	JUDGE TROUTMAN: It's on the commitment that the
22	waiver, in fact, exists?
23	MS. VASILY: Yes, Your Honor.
24	JUDGE TROUTMAN: And then, you say that that
25	transposes it into an order that he not be able to



1	participate?
2	MS. VASILY: That's correct, Your Honor.
3	JUDGE TROUTMAN: Okay.
4	JUDGE SINGAS: And how does your position square
5	with Corrections Law, which says that Shock is a privilege
6	and not a right?
7	MS. VASILY: The Corrections Law the
8	directive, Your Honor?
9	JUDGE SINGAS: Yeah.
10	MS. VASILY: So DOCCS has adapted that directive
11	in response to these waivers, but that is illegal and
12	that's improper. DOCCS is clearly responding to these
13	orders that it received on the sentence and commitment
14	orders, that say waiver of Shock. So in response, they ar
15	conforming
16	JUDGE TROUTMAN: Can DOCCS, irrespective of the
17	existence of the waiver, order participation in Shock, if
18	the defendant made an application?
19	MS. VASILY: Yes. DOCCS can make its own
20	decisions.
21	JUDGE TROUTMAN: And was an application made her
22	that was and then thereafter denied by DOCCS?
23	MS. VASILY: It was not, Your Honor, because of
24	the waiver in this case. So the waiver prohibited Mr.
25	Silva to apply for the program. And because of that, he



did not apply for the program. And because of that, DOCCS 1 2 was unable to - - -3 JUDGE TROUTMAN: Was that a prohibition by the 4 court or the claimed waiver by him? 5 MS. VASILY: It's a prohibition by the court, 6 Your Honor. 7 Okay. JUDGE TROUTMAN: 8 JUDGE SINGAS: I'm looking at 867 sub 5 where it 9 says, "Participation in the Shock incarceration program 10 shall be a privilege." 11 MS. VASILY: Yes, Your Honor, it is certainly a 12 privilege. Not everybody gets to be in the Shock program. 13 There's a very rigorous selection process. It's a rigorous 14 application process. 15 JUDGE SINGAS: Right. So why isn't that just 16 part of the prosecution's offer that was accepted as part 17 of any plea bargain negotiation? 18 MS. VASILY: Because here it became part of the 19 sentence, Your Honor. And because it's part of the 20 sentence, that was improper. It has to be authorized by a 21 statute. That's what - - - that's how it works here. 22 JUDGE SINGAS: Well, you say it's part of the 23 sentence, but the judge didn't sentence him not to 24 participate in Shock? The parties agreed that there was a 25 plea offer. He was looking at an A-1 or an A-2, and they



said, we're offering you nine years, and you don't participate in Shock. Is that acceptable? And presumably he said, yes, and that's why we're here.

So you - - - you can call it a - - - that he was sentenced to it. But I think the facts demonstrate that really it was just part of a plea bargain negotiation. And isn't there value to us upholding plea bargains?

MS. VASILY: Some things are conditions of plea bargains, Your Honor, and some things are conditions of sentence, and some are both. And here this was both. And the reason this was a problem was because of the latter, because this was a condition of the sentence. New York State law needs to authorize all sentences. We don't want judge - - judges free-wheeling and making up sentences on the go. So because of that, if Shock program waiver participation was proper, and was a proper part of the sentence, that needed to be listed in the authorized dispositions in the Penal Law, and it wasn't.

JUDGE SINGAS: I don't think our judges make up sentences as they go. I think they have the right to accept a plea bargain or not accept a plea bargain. In this case, they did. I think a judge, if somebody pleads to an indictment, can come up with a suitable plea offer. So I'm having problems reconciling your position with the authority that the judge has as well.



MS. VASILY: Judges only have the authority to sentence individuals to whatever sentences the legislature has prescribed. That's how it works here in New York.

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JUDGE TROUTMAN: So essentially, are you arguing that the court sentenced him to a term of incarceration and sentenced him not to participate in Shock? Is that essentially what you're saying?

MS. VASILY: That's what I'm saying, Your Honor.

Yes. And it would be a slippery slope, Your Honor, because if - - if this was permitted, then prosecutors could plea bargain and judges could order no rec time, no geographic transfer requests, no work release, no good time credit.

It's a slippery slope, and the line has to be drawn somewhere. And that's here.

understood - - - maybe I misunderstood. But I understood you to be making a additional argument, sort of. That even if this was not a part of the sentence but was just part of the plea, there's a public policy element. And that your argument that I thought you were making, was this was against public policy because it was taking a decision that should be made by DOCCS out of the hands of DOCCS and into the prosecutor and defendant to some degree's hands?

MS. VASILY: Yes, Your Honor. We're also making that argument. That public policy makes this an illegal



sentence. And the public policy would prohibit defendant's

CHIEF JUDGE WILSON: Well, I guess what I was getting at is it might make it an illegal sentence, but even if it's not part of the sentence, it might make it an illegal, unenforceable waiver?

MS. VASILY: Absolutely, Your Honor, that as well. And public policy would prohibit these waivers.

This is a great program. It has reduced recidivism and saved 1.3 billion taxpayer dollars.

JUDGE SINGAS: And do you think this program was instituted for people like this defendant who's a major drug trafficker?

MS. VASILY: Your Honor, if DOCCS decides that they want to place Mr. Silva or anybody in the program, then that's the - - - that's a person that should be in the program. That decision, though, is left for DOCCS. And here it was taken away from DOCCS.

CHIEF JUDGE WILSON: Counsel - - -

JUDGE TROUTMAN: Well, it's interesting that you raised that. In the prior statute, only DOCCS could put a person in Shock. The court couldn't even order it. Here, the change created two avenues, and you're somehow saying that the court is encroaching on a right DOCCS always had, just because they note the existence of a claimed waiver of

participation?

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MS. VASILY: Yes, Your Honor. So before the 2009 amendments, DOCCS was the only entity that could control Shock, and everybody knew that. And that's why the legislature made the 2009 amendment to allow DOCCS - - - the courts to court order Shock.

CHIEF JUDGE WILSON: Do you know if there were Shock waivers before the 2009 amendment, in plea agreements?

MS. VASILY: There were instances, Your Honor, where the parties tried to bargain for placement into Shock. And courts found that that was illegal because the courts can't go into territory that's authorized to DOCCS.

But after the 2009 amendment - - -

CHIEF JUDGE WILSON: I was - - - I was asking something a little different. Before the 2009 amendment, do you know if there were instances where there was a plea agreement that included a waiver of Shock?

MS. VASILY: I don't know, Your Honor. Not that I'm aware of.

JUDGE TROUTMAN: I have another question then. So before the change, when the court would write that it recommends that DOCCS consider Shock, was that likewise an ordered part of the sentence?

MS. VASILY: Recommendations are entirely



1 different, Your Honor. So if this was merely a 2 recommendation that the judge said, I recommend this 3 individual not be in the Shock program because of the plea 4 bargain, then that would be permissible. What crosses the 5 line here is the order. Because that takes something out 6 of the hands of DOCCS, and it's always been in DOCCS' 7 hands. And that's why the 2009 amendment - - -8 JUDGE TROUTMAN: So did it say, I order he not 9 participate by virtue of the waiver? 10 MS. VASILY: Yes. 11 JUDGE TROUTMAN: Or did it simply note there is 12 the existence of this waiver? 13 MS. VASILY: It noted that there was - - - it 14 ordered waiver of the Shock program, Your Honor. 15 You're concluding because it's a JUDGE TROUTMAN: 16 part of the sentencing commitment that it - - - it's noted 17 in the commitment, it becomes part of the order? 18 MS. VASILY: Yes, Your Honor. 19

And before 2009, DOCCS was the only entity that had control of Shock placement. And so the legislature added one specific avenue for courts to order Shock, but they didn't add an avenue for courts to take away Shock. And that's because they wanted to expand the participation in this program. This program is extraordinarily beneficial.

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So in 2009, the legislature said, let's provide another avenue: courts ordering it. But nothing in that said that courts could take it away. And in order for that to be possible, there needs to be that authorized disposition in a statute somewhere. And there isn't. So because it isn't, that's an illegal sentence.

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And public policy supports this. We want DOCCS to be making these decisions. This is their territory. This is what they observe in the individuals. It encourages good behavior while incarcerated. We have a system and a balance - - -

JUDGE TROUTMAN: Could DOCCS make a decision for the defendant's participation or denial if there is no application to participate?

MS. VASILY: No, Your Honor. It is initiated with an application. And that is because of course, nobody would be forced into the Shock program, and it would be more efficient to not consider applications.

JUDGE TROUTMAN: And the participation in Shock is dependent upon the defendant wholly embracing the requirements and what's needed in order for the benefits that you cited earlier to, in fact, work. Right?

MS. VASILY: Yes, Your Honor. That's how Shock works. It trades additional years of incarceration for therapy, for substance abuse counseling. It equips



individuals with the tools that they need to be better

situated to reenter society.

JUDGE SINGAS: And what about the public policy

of plea bargaining? Like in this case, where he's looking

at life on an A-1 and he gets nine years? Is there value

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program?

MS. VASILY: There is to a certain extent, Your Honor. But plea bargaining can't contain illegal sentences, and that's what this is. So there needs - - -

to that? And does that outweigh the value of a Shock

JUDGE GARCIA: But if we find for you - - - to put another spin on that - - - in the future, if there if they're - - - if the people are faced with this choice, they have two choices if they really don't want this defendant in Shock, A-1 or - - right? That's it. A-1. You don't get this bargain because that may be the deal breaking point for them, right?

MS. VASILY: We can't speculate, Your Honor. But if the prosecution - - -

JUDGE GARCIA: Not speculation. If - - - I'm giving you a hypothetical. So if the prosecutor says I think this person who's a major drug trafficker cannot get Shock treatment, that would be beyond the pale. And they can't waive it, so now the only way to prevent that is A-1, right?



1	MS. VASILY: If the prosecution really has a
2	problem
3	JUDGE GARCIA: That is a legal sentence?
4	MS. VASILY: If they have a problem with the
5	Shock program potentially shaving 2.5 years off of an
6	individual sentence, then clearly they have a problem with
7	the program and they need to take that up with the
8	legislature.
9	JUDGE GARCIA: Well, they have a problem with
10	going from nine years to six and a half on an on thi
11	particular crime. So their choices at that point are not
12	nine versus six and a half. It's nine versus it's A
13	1. Six and a half versus A-1. You there's no choice
14	for them. So in this case, should we just undo the plea -
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16	MS. VASILY: In this case, Your Honor, part of
17	what a sentence means is that DOCCS is going to make some
18	judgment calls down the road
19	JUDGE GARCIA: Should we give that choice
20	MS. VASILY: whether that's good time
21	credit
22	JUDGE GARCIA: back into the plea
23	bargaining process here? Should we put this back to where
24	okay, it's either A-1 or you know, that's it.
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I can't speak for the prosecutors,

MS. VASILY:

Your Honor, but this is a program that has worked in the past. And if this is a possibility, the prosecutor should adapt their plea bargaining process to allow for that to happen.

CHIEF JUDGE WILSON: But I guess, Judge Garcia, maybe is asking you about the remedy here. That is, suppose we rule your way, why isn't the right result to vacate the plea and put the parties back in their pre-plea state?

MS. VASILY: There's no automatic right to plea vacatur, Your Honor. And in this case, the proper remedy is to strike the waiver.

CHIEF JUDGE WILSON: But why is that? I mean, people presumably struck their bargain knowing that - - - or believing that they would have a benefit from this provision, right? And as Judge Garcia says, they might have offered something different. And maybe it wouldn't have been A-1, maybe it would have been A-2, but - - - right? Why shouldn't we put the parties back in their position? I understand your client doesn't want that and has asked us not to do that, and that makes me wonder whether the - - whether we have a live issue here?

MS. VASILY: To answer the first part of your question. The remedy here - - - the prosecution has already received the benefit of their bargain because Mr.



Silva's merit release date is up for this month. So conceivably, the prosecution - - -

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CHIEF JUDGE WILSON: Well, they've received the benefit of a bargain that they struck under the misimpression that a part of the bargain was something they could enforce. And you're asking us to take that - - I mean - - you know, if you bought a house and it turned out that somebody took the kitchen away, you wouldn't think that you'd gotten the benefit of your bargain.

MS. VASILY: Mr. Silva would have been eligible for the Shock program in January of 2024. So that's a year ago. If this case was taking place a year ago, then perhaps it would be different. But because a year - - -

CHIEF JUDGE WILSON: But he would have - - - he would have been eligible for the Shock program a year ago under the sentence that he pled to, which is maybe not the sentence he would have been offered. Right?

MS. VASILY: In this case, Your Honor, Mr. Silva could be released in a month under merit release. So the prosecution knew very well he could be released this early. So whether he was released - - - he - - - he's released from the Shock program this early or from merit release this early, it's a distinction without a difference. So there's really no - - - they received the benefit of their bargain. Like I said, if this was a year ago, then maybe

we would be in different territory.

JUDGE RIVERA: So what benefit does the defendant get? Let's say we reverse. Is it just strike that? He can now apply? And let's say they would accept him. What is he getting?

MS. VASILY: Yes, Your Honor. So his conditional release date is July 2026. So if this - - - if this was struck from the sentencing commitment order, he could apply to the program, he could do the program, and he could be released before his conditional release date.

JUDGE RIVERA: How early? Do you know?

MS. VASILY: It would - - - the program is six months. So you know, six months in advance, whenever the program starts.

JUDGE RIVERA: Thank you.

JUDGE GARCIA: But isn't that going to the Chief Judge's question still, though? Because if you - - - they knew that - - - they knew there's a possible merit release and what the possible grounds would be for that, and they accepted that. But they didn't accept you could apply for this program, do this, and get out. So it's a different bargain. It's not the same. It's not, oh, they were - - - just goes by the release date. Doesn't it also go by the avenues he has to attain that date?

MS. VASILY: The prosecution seems most concerned



with the length here, Your Honor, of the time incarcerated.

So whether he's getting released on merit or getting

released - -
JUDGE GARCIA: So to accept a narrow avenue of

merit, it's one thing, right? Okay. We accept the risk

that he may be released early, and that's not what they

want. But now they are accepting an additional avenue to

8 do that, and they don't want to do that. That was part of

9 | their bargain.

MS. VASILY: It was a very - - - it's a narrow avenue as well, that Mr. Silva would be placed in this program by DOCCS. But either way, they knew there was a - - -

JUDGE HALLIGAN: But whether it's narrow - - - I think the question is whether it's narrow or not, wasn't that the terms of the bargain that they struck? And so shouldn't everybody be put back in the position they started?

MS. VASILY: No, Your Honor. Because there's no automatic right to plea withdrawal. The prosecution received the benefit of their bargain because Mr. Silva didn't get out two and a half years early. There's no world that that's happening. And - - -

CHIEF JUDGE WILSON: So let me ask you the other part of my question then. See if we can try this. Suppose



1	we were to decide that the remedy here would be vacatur of
2	the plea, and everybody's put back into their pre-plea
3	position. Suppose we were going to hold that,
4	hypothetically? Is there then a live issue for us?
5	Because your client doesn't want us to vacate the sentence
6	in that case.
7	MS. VASILY: That's right.
8	CHIEF JUDGE WILSON: So is there a live issue if
9	we were to decide that?
10	MS. VASILY: Yes, Your Honor. Because
11	because just because Mr. Silva doesn't necessarily want an
12	affirmance or not, it would still be an important issue for
13	this court to decide. Especially given that it's
14	CHIEF JUDGE WILSON: But if we were to decide
15	that the remedy would be vacating the plea, you don't want
16	us to vacate the plea, and the People don't want us to
17	vacate the plea. So where's the live issue in that
18	circumstance?
19	MS. VASILY: That Mr. Silva could want to do the
20	Shock program still, and an illegal waiver is preventing
21	him from the program.
22	JUDGE HALLIGAN: But that's a route available, I
23	think, only if the plea isn't vacated, right?
24	MS. VASILY: That's right.



JUDGE HALLIGAN: And so I'm not sure how that's

1 responsive to the Chief Judge's question of how a live 2 issue would remain if our view was that was appropriate, 3 given that you say you don't want the plea vacated? 4 MS. VASILY: Regardless, this is an issue that's 5 capable of repetition and evading review, and this court should nevertheless decide it. It needs to be a long 6 7 enough sentence for this to be before this court. This is 8 an example. These waivers clearly occur throughout the 9 State of New York, and it's still an important issue that -10 11 JUDGE HALLIGAN: So even if it would result in 12 vacatur of the - - - of your client's plea, you would have 13 us decide it under the mootness exception? And that result would obtain? 14 15 This court should reach a conclusion MS. VASILY: 16 17

on the legal issue under the mootness exception. We don't ask for plea vacatur in this case, and I don't believe the prosecution is asking for that either.

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JUDGE HALLIGAN: But we might conclude nonetheless I assume, that it was appropriate. But I take it you're saying, even if that were correct and that was the result, you would have us decide the legal question anyway?

MS. VASILY: Yes, Your Honor. And numerous other cases: Davis, Thomas, Shanks, Bradshaw - - - they're cited



in my reply - - - all have struck the waiver in - - - in -1 2 3 JUDGE GARCIA: I don't understand how we could do 4 that. If we say the remedy is vacatur of the plea and you 5 say, well, you should decide the issue anyway. 6 ahead and decide the issue anyway. Then we're going to 7 vacate the plea. Either we're going to vacate the plea or 8 we're not. We're not going to say we're going to decide 9 the issue for you, but give you a different remedy, right? 10 So if we decide, if we were to do that, that 11 vacatur is appropriate and you all go back and work this 12 out in a plea negotiation under these rules, then if you 13 don't let us do that, how do we decide the issue? Because 14 otherwise you're getting the benefit of the decision 15 without taking the remedy that would come along with that 16 decision. 17

MS. VASILY: Our position is that this court can strike the waiver and that that would be a proper remedy.

I'll reserve the rest of my time for rebuttal.

CHIEF JUDGE WILSON: Thank you.

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MR. SEEWALD: May it please the court. Andrew Seewald for the People. Good afternoon, Your Honors.

JUDGE TROUTMAN: Do you agree here that the only things the court could do is either order participation in Shock or deny the right to do so, as to its own power?



2 court? 3 JUDGE TROUTMAN: No. 4 MR. SEEWALD: No. 5 JUDGE TROUTMAN: If the sentencing court when - -6 - when the request was made to participate in Shock, in 7 spite of the claimed waiver, the court had two avenues. 8 The court could grant and order it or deny. Were those the 9 only two avenues available? Or could it also then order 10 that Shock not allow him to participate? 11 MR. SEEWALD: Well, I'm not sure that I 12 completely understand the question. But I'll try to -13 I'll try to answer it. I'm sorry. 14 JUDGE TROUTMAN: I want to make sure you 15 understand the question. The question is, what was the 16 power of the trial court with respect to the defendant's 17 request to participate in Shock? 18 MR. SEEWALD: Right. The - - - I believe the 19 power of the trial court was to accept the plea bargain or 20 not. The trial court did not have to accept the terms of 2.1 the plea bargain and approve it. But - - - so the trial 2.2 court could have rejected the plea bargain as a whole and 23 ask the parties - - -24 JUDGE TROUTMAN: And ordered participation,

MR. SEEWALD: I'm sorry? That - - - that this

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correct?



1	MR. SEEWALD: Not no. Because the
2	defendant what's important one of the importan
3	things to consider in this case is that the defendant was
4	nominally eligible for Shock only because of the plea
5	bargain in the first place. So he was charged with A-1
6	felonies that made him ineligible for Shock.
7	JUDGE TROUTMAN: That is clear. What he said
8	was, I did the waiver, but in spite of the waiver, would
9	you let me participate anyway?
10	MR. SEEWALD: Right.
11	JUDGE TROUTMAN: So you're saying because there
12	was a bargain, the court no longer had the power to order
13	Shock?
14	MR. SEEWALD: The court wouldn't have had the
15	power to order Shock without undoing the plea bargain, as
16	it as it
17	JUDGE TROUTMAN: Or letting the
18	MR. SEEWALD: that is, in its entirety
19	_
20	JUDGE TROUTMAN: the people out of the
21	bargain?
22	MR. SEEWALD: I'm sorry. The
23	JUDGE TROUTMAN: Or letting the people out of th
24	bargain.
25	MR. SEEWALD: Or letting the people out of the



bargain. It was - - - this was a condition of the bargain.

And the defendant fundamentally wants the benefit of that bargain without accepting all the conditions.

JUDGE TROUTMAN: But do you like - - - do you agree that the court had no - - has no authority to order

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agree that the court had no - - - has no authority to order DOCCS not to participate? The DOCCS avenue of allowing participation is separate and distinct, as opposed to the court ordering participation.

MR. SEEWALD: That's correct. When an eligible defendant makes an application to the sentencing court for participation in Shock, the only decision for the court at that point is whether to say yes to the application or by saying no, not ordering the defendant to be - - - to - - - or ordering DOCCS not to ever place the defendant in Shock.

All the court is doing is saying that the court is not ordering DOCCS to place the defendant into Shock.

JUDGE HALLIGAN: So who is then the waiver operating on? The court? The defendant? DOCCS?

MR. SEEWALD: Well, ultimately the - - - it's operating on the defendant. It - - - he controls the process of Shock application in the first place. And he agreed in this case not to apply for Shock.

JUDGE HALLIGAN: So if he comes back and he says, notwithstanding the waiver, I would like to be allowed to apply, you said that the court - - I believe you said the



court could not do that unless - - - I suppose, the People could consent, or the People would be allowed the opportunity of vacatur of the plea. So does the waiver then strip the court of authority to allow the defendant to to participate in Shock?

MR. SEEWALD: I suppose, yes, as a part of the

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MR. SEEWALD: I suppose, yes, as a part of the entire plea bargain. If the - - -

JUDGE HALLIGAN: That's what I mean, yes.

MR. SEEWALD: Yes. So the court was in the position of approving the entire plea bargain or not. And I would note that the defendant never claimed, when he raised the possibility of Shock, he said I'd like Shock or some other program. And when he raised that possibility, the court said that, well, I can't give that to you because it's the - - it's not part of the plea bargain. The People - - or it would be contrary to the plea bargain that - -

JUDGE TROUTMAN: What do you say with respect to the claim that by notating the waiver on the judgment of conviction, that the court ordered that he not be able to - - that Shock couldn't let him participate?

MR. SEEWALD: Well, I would just point out that the commitment papers themselves, towards the - - - there's a place for the court to check a box that would have said Shock incarceration ordered. The court didn't check that

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JUDGE CANNATARO: Why would a court note that in the commitment papers? Because I want to get back to the question you got a little while ago about who is this agreement operative on? And I heard you say earlier that the options available to the court, when it was presented with a plea bargain that included a waiver, was either to accept the plea bargain or reject the plea bargain, but not to pick it apart. You don't get a line item veto on a plea bargain.

But my question really is, would that waiver then operate on DOCCS to the extent that if the answer is no, that the defendant could apply for Shock at DOCCS, notwithstanding the waiver in the plea bargain?

MR. SEEWALD: Well, I think the ultimate question is we don't really know what DOCCS would do with this waiver other - - because the defendant never applied.

JUDGE CANNATARO: So that's a different case.

MR. SEEWALD: So that would be a different case.

If the defendant had applied - - -



1	JUDGE HALLIGAN: But what's your position as to
2	whether DOCCS could grant a waiver could grant him
3	permission to participate in that circumstance?
4	MR. SEEWALD: I don't really know, Your Honor.
5	CHIEF JUDGE WILSON: Well, wait a minute.
6	MR. SEEWALD: I don't
7	JUDGE HALLIGAN: But it
8	JUDGE RIVERA: Oh, yeah.
9	JUDGE HALLIGAN: I mean, I I think what
10	we're asking you about is, what's the scope of the waiver,
11	in your view? I'm not asking you to you know, opine
12	on what you think DOCCS might or might do. But does the
13	waiver, as you understand it, prohibit DOCCS from allowing
14	him to participate if he went and applied? And if he did
15	go and apply, and your view is that the waiver operates on
16	the defendant, and the defendant then is acting in
17	violation of the terms of the waiver, then what next?
18	MR. SEEWALD: Well, we do know that DOCCS, by its
19	own internal directive, does honor the waivers that are
20	- this type of waiver that's entered as part of a plea
21	bargain.
22	JUDGE CANNATARO: So they bind themselves to the
23	waiver that's contained in the bargain?
24	MR. SEEWALD: Yes. Part of their their
25	- yes.



1	JUDGE HALLIGAN: And if the defendant nonetheless
2	applied to participate to DOCCS, what, in your view would
3	the consequence be, if any? If the defendant has waived
4	the right to do that, but nonetheless applies?
5	MR. SEEWALD: Well, I the question would be
6	whether DOCCS would then uphold would would
7	would actually honor the waiver. What they would do with
8	the defendant's application as a whole?
9	JUDGE HALLIGAN: Right.
10	MR. SEEWALD: And we don't really know that in
11	this case, obviously. Not only because
12	JUDGE TROUTMAN: So do you agree that DOCCS,
13	independent of the plea bargaining process, has their own
14	power to accept or reject participation if an application
15	is made?
16	MR. SEEWALD: Yeah. I think the key words there
17	were, "if an application is made". And so and
18	obviously here an application was never made.
19	CHIEF JUDGE WILSON: Wait, so you think that
20	- sorry. You think that DOCCS has the ability to disregard
21	the plea waiver? Legal ability?
22	MR. SEEWALD: Your Honor, I'm uncomfortable
23	giving a a commit
24	CHIEF JUDGE WILSON: Well, let me try it this
25	way I mean you bargain for these things you want them



1	And that's because you believe the DOCCS will honor them,
2	not the DOCCS will disregard them. No?
3	MR. SEEWALD: Of course. Of course. And
4	and so the aspect
5	CHIEF JUDGE WILSON: And presumably, if DOCCS
6	took an adverse position, you would run in there and say,
7	wait a minute, this guy's got a plea waiver? Is that
8	right?
9	MR. SEEWALD: The expectation of the People
LO	CHIEF JUDGE WILSON: Shock waiver.
L1	MR. SEEWALD: of course, in this case was
L2	that the waiver
L3	CHIEF JUDGE WILSON: Not just in this case
L4	MR. SEEWALD: would be would be
L5	honored.
L6	CHIEF JUDGE WILSON: in in any. I
L7	mean, this is not the only case where you've asked for a
L8	Shock waiver, fair?
L9	MR. SEEWALD: That's correct.
20	CHIEF JUDGE WILSON: And all of the time that you
21	ask for it, you're expecting it's going to be enforced,
22	otherwise, it wouldn't have any value to you.
23	MR. SEEWALD: That's correct.
24	CHIEF JUDGE WILSON: Okay.
25	MR. SEEWALD: That's correct. And



1	JUDGE RIVERA: But what would be your recourse if
2	they didn't?
3	MR. SEEWALD: If they didn't, then that would
4	change the plea bargaining posture in any case like this.
5	JUDGE GARCIA: But wouldn't
6	JUDGE RIVERA: I understand for the future that
7	that might affect the policies in your office, I get that.
8	But I'm asking it let's say he had applied, they
9	think he's an appropriate candidate, they accept him.
10	Would you have any recourse under those circumstances?
11	MR. SEEWALD: I'm not sure. I'm not sure whether
12	they would ask for the view of the prosecutor's office
13	_
14	JUDGE RIVERA: Let's say they did, you give them
15	your view, and they say, well, we're not persuaded. Do you
16	have any recourse?
17	MR. SEEWALD: I I don't think so. I don't
18	know that
19	JUDGE GARCIA: Can you ask for the plea back? I
20	mean, isn't the application itself a violation of the plea?
21	MR. SEEWALD: I suppose that that's true.
22	If the defendant is waiving his right to apply for Shock,
23	then and then, goes ahead and does that anyway. I
24	don't know if I think we'd have to find out what

DOCCS would actually do with that application. In this

1 particular case - - -2 JUDGE GARCIA: It isn't what they do with it. 3 It's the act of asking for it that's the violation, isn't 4 it? 5 MR. SEEWALD: Sure. That - - - yes. That would 6 be in violation of the plea agreement. 7 JUDGE CANNATARO: Well, that would suggest to me 8 then that the waiver has absolutely nothing to do with the 9 sentence. Wouldn't you agree? 10 MR. SEEWALD: Right. I think - - - yes. That it's a - - it's an agreement that the defendant entered 11 12 into as part of the plea bargain. And the court noted it 13 in the sentencing order. But I would agree, yes - - -14 JUDGE CANNATARO: Exist independently of the 15 sentence. If you could go back to court and say, hey, he 16 waived this and now he's applying for DOCCS - - - he's 17 applying for the Shock program at DOCCS. It's really got 18 nothing to do with the sentence at all? 19 MR. SEEWALD: I - - - yes. 20 JUDGE HALLIGAN: But I take it you're saying, 21 though, that you could enforce it by way of seeking vacatur 22 of the plea because the defendant violated it? So to that 23 extent, it seems like it is enforceable. No? 24 MR. SEEWALD: Right. I suppose that would be



correct, Your Honor. That we could go back to the trial

1	court and argue that he had
2	JUDGE HALLIGAN: And
3	MR. SEEWALD: violated the plea agreement.
4	JUDGE HALLIGAN: if we were to to
5	disagree with you, what's your position on what the
6	appropriate remedy would be? Would it be vacatur of the
7	plea or no?
8	MR. SEEWALD: I believe the appropriate remedy
9	would be vacatur of the plea.
10	JUDGE HALLIGAN: And that would be what you would
11	seek in that event? What you would ask us to do?
12	MR. SEEWALD: Yes. We would ask that the case be
13	remanded back to the plea court where yes. Because I
14	because I think fundamentally
15	JUDGE RIVERA: Can I just clarify? Was
16	just to clarify, I'm sorry. Was the waiver not to apply to
17	the court either? I mean, it clearly is don't apply
18	to DOCCS. Was it also don't apply to the court either?
19	MR. SEEWALD: The court the waiver was to
20	not apply for Shock, and it didn't specify whether to apply
21	to the court or to apply to DOCCS.
22	JUDGE RIVERA: So then it's ambiguous and
23	unenforceable? Or do you have a position on whether or not
24	it applied to the court?



MR. SEEWALD: I would note that in the

1	defendant's reply brief, they've tried to draw a
2	distinction between DOCCS-ordered Shock incarceration and
3	judicial-ordered Shock incarceration. And they concede
4	that judicial-ordered Shock incarceration is waivable. And
5	so but I would submit that the question is that
6	that's splitting a hair that shouldn't be split.
7	The question is whether a defendant can waive his
8	own right to apply for Shock under either avenue
9	JUDGE RIVERA: Well, did he apply here to the
10	court? I'm just
11	MR. SEEWALD: I'm sorry?
12	JUDGE RIVERA: He applied here to the court,
13	yeah?
14	MR. SEEWALD: I I
15	JUDGE RIVERA: Yes?
16	MR. SEEWALD: don't know if his if
17	what he said at sentencing should be considered an
18	application.
19	JUDGE RIVERA: Okay. Let's assume let's
20	get the hypothetical. That someone signs this waiver,
21	doesn't say if it's the court and/or DOCCS. They apply to
22	the court. And if the court had complied with the request,
23	granted the request. Right? Would not the ADA seek to
24	withdraw the offer?



MR. SEEWALD: Right. I think the answer - - -

JUDGE RIVERA: So that would be because the ADA 1 2 thinks that the court is bound, right? 3 MR. SEEWALD: Well, because the parties had 4 reached an agreement about what the overall sentencing 5 parameters should be. 6 Yeah. But if they had requested, JUDGE RIVERA: 7 and the court didn't grant it because they felt bound? I 8 assume you wouldn't say, oh, they breached it by just 9 asking you. Because what you care about is whether or not 10 the individual actually gets to participate in Shock? MR. SEEWALD: I think that what would be fair to 11 12 say, I can't speak for the motivations of the individual 13 prosecutor who is handling this case. And I would note 14 that this was a special - - -15 JUDGE RIVERA: Well, I thought that was clear 16 from your briefing? That - - - I - - - then I 17 misunderstood your briefing. 18 MR. SEEWALD: What - - - what I - - -19 JUDGE RIVERA: I thought your argument in the 20 briefing was that you wanted this person to serve nine 21 Did I misunderstand the brief? 2.2 MR. SEEWALD: No, not at all. That's correct, 23 Your Honor. 24 JUDGE RIVERA: That's correct. But you already 25 know that he might not serve nine years, regardless of



Shock?

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MR. SEEWALD: That's true.

JUDGE RIVERA: Right?

MR. SEEWALD: That - - - that is true.

JUDGE RIVERA: You have no control over that?

MR. SEEWALD: That - - - that's true. But I think what the - - - the - - -

JUDGE RIVERA: So it's not really in that way,

you can't say that - - - this is the sine qua non of this

agreement was that the prosecutors in that office

absolutely needed him to serve nine years?

MR. SEEWALD: But what we - - - what we knew for sure was that if he had - - - if he applied for Shock and was put in Shock, that that would have the near certainty of reducing his effective sentence by two and a half years. And what we know is that the overall sentencing - - - the overall sentence that the defendant would serve, even allowing for the provisions that apply to every defendant and every inmate. That the People and the defendant, and ultimately, the court that approved the plea, were all satisfied that a nine-year sentence was an appropriate plea bargain and an appropriate sentence for what was an incredibly serious case.

JUDGE RIVERA: With an understanding that he might never serve nine?



	MR. SEEWALD: 1 yes. I mean that
2	understanding is
3	JUDGE RIVERA: Regardless of Shock. Regardless
4	of Shock.
5	MR. SEEWALD: built I
6	think that understanding is built into every sentence.
7	Everyone knows going into the sentence, it it
8	when we negotiate a sentence, what the defendant in that
9	case
10	JUDGE HALLIGAN: In other words
11	MR. SEEWALD: would actually end up
12	serving.
13	JUDGE HALLIGAN: there might be other
14	avenues that would result in him serving less time, but not
15	the avenue of Shock participation?
16	MR. SEEWALD: Exactly. That's exactly right,
17	Your Honor. And in this case
18	JUDGE RIVERA: So I so if I'm just
19	understanding this a little bit clearer. As a policy
20	matter, I mean, your office would decide whatever it wants
21	to do. If indeed we were to agree with them that you can't
22	enter these waivers, you can't require these waivers for
23	the plea, the reality is you enter pleas not knowing that
24	you're going to get the full time anyway. So Shock is just



one of these other types of avenues that might reduce the

period of time?

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MR. SEEWALD: I would say it's different from some of those other avenues. It's not just one of the many avenues. It's different in a few different ways. Number one, it's triggered by the defendant's application, whether to the court or to DOCCS.

JUDGE RIVERA: DOCCS, right.

MR. SEEWALD: Number two, the statute describing Shock specifically describes it as a privilege, and in that sense it's different from early release and from other considerations.

Number three, I would note that things like early release, one of the primary - - - the - - - purposes for early release is for DOCCS to - - - is that it's a tool for DOCCS to help manage discipline and order within the prison. Being able to give time off for good behavior is something that is important to DOCCS.

And I would note that in the Washington State

Supreme Court case that my adversary cites in its reply

brief, the - - - where the Washington court said that you

couldn't negotiate a - - - or the court couldn't order as

part of a sentence, that the defendant give up the right to

early release. It was that orderliness function or purpose

that the - - - that the court recognized in early release.

So that's different from Shock incarceration.



That's not the - - - Shock incarceration has a different rationale than early release and some of these other programs.

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And I would just point out also that DOCCS itself obviously does not regard a waiver of Shock as an encroachment upon its own authority and its own ability to manage the orderliness of its facilities. Because they have stated that they will honor these waivers. So I think that's very telling in a claim where - - in a case where the defendant's primary claim is that the waiver of Shock was itself - - was illegal, was invalid because of some separation of powers issue that it encroaches on the authority of DOCCS. Even DOCCS does not regard it as an encroachment upon its own authority.

So in this case, where this was a knowing, voluntary part of a plea bargain that was extremely beneficial to the defendant. Where, for possession of over fifty pounds of heroin and fentanyl, millions of dollars in drug transactions, this defendant was able to obtain a sentence of nine years rather than the fifteen to life that he faced, I would ask the court in this case to uphold the validity of the waiver.

CHIEF JUDGE WILSON: Thank you.

MR. SEEWALD: Thank you very much.

MS. VASILY: We have a system here in New York



that when individuals are sentenced, after the sentencing 1 2 DOCCS then takes control of programing, of good time 3 credit, work release, and the Shock program. 4 JUDGE TROUTMAN: Because the court commits the 5 defendant to the custody of DOCCS? 6 MS. VASILY: Yes, Your Honor. 7 They have control over JUDGE TROUTMAN: 8 everything at that point? 9 MS. VASILY: Yes, Your Honor. And if the prosecution really takes such issue with the possibility 10 11 that DOCCS after a very rigorous assessment of the welfare 12 of the community and the applicant and community safety, 13 thinks this defendant should be in the program, then they 14 have a problem with the Shock program, and they should take 15 that up with the legislature and - - -16 JUDGE HALLIGAN: Can they just have a concern 17 about the length of the sentence, not the quality or 18 efficacy of the program? 19 MS. VASILY: But that is Shock, Your Honor. 20 the balance between the length of the sentence in exchange 2.1 for a very rigorous workout therapy - - -2.2 JUDGE HALLIGAN: I mean, in this particular - - -23 I mean, in this particular case. They may have been 24 looking at what the bottom line number was, seems to me?



MS. VASILY:

Yes, Your Honor. But DOCCS also

1	considers this particular case. They consider the facts of
2	the case. They consider the crime. They consider
3	everything.
4	JUDGE HALLIGAN: I mean in striking I
5	mean, in striking the plea bargain in the first instance?
6	MS. VASILY: Sorry, Your Honor?
7	JUDGE HALLIGAN: I mean in striking the plea
8	bargain in the first instance, that may have been what was
9	motivating the concern with Shock?
10	MS. VASILY: Yes, Your Honor. DOCCS ultimately
11	will make that judgment call, and the prosecution just has
12	to defer to DOCCS at that point.
13	JUDGE GARCIA: It's clear that applying to DOCCS
14	violates the waiver, right? I mean, it's clear?
15	MS. VASILY: Yes. Yes.
16	JUDGE GARCIA: So they made this deal based on
17	this waiver; you're saying we should be able to apply any
18	way, and you can apply. But then they can come in and say
19	you violated the terms of your plea agreement because you
20	have violated the terms of your plea agreement.
21	MS. VASILY: Yes.
22	JUDGE GARCIA: So why don't they get the bargain
23	back?
24	MS. VASILY: In violating the terms of the



sentencing commitment sheet? Yes - - - yes, Your Honor.

Traditionally - - -

JUDGE GARCIA: No. He violated the terms of the waiver. I mean, this waiver was part of the agreement that they struck, and you violated it by applying to DOCCS. And they should be able to go in and then say, we didn't get the benefit of our bargain. We want the deal back.

MS. VASILY: Yes, Your Honor. Traditionally, in cases, the remedy could be plea withdrawal. But there's no automatic right to plea withdrawal. And here, under these facts, it - - - it's just not necessary to cure the error. The court can just strike the waiver, and that can cure the error. And especially here - - -

JUDGE HALLIGAN: Well, your adversary has just told us that they think the appropriate remedy would be vacatur of the plea. I don't think told us that that was required, but that that was what they think would be appropriate. So why would it not be appropriate here?

MS. VASILY: The prosecution is not asking for plea withdrawal. They're asking for a remand for the possibility of plea withdrawal. They're not asking for it right now.

JUDGE HALLIGAN: And in your view, even that would not be appropriate?

MS. VASILY: No, Your Honor.

JUDGE HALLIGAN: And why is that?



MS. VASILY: Because this court can cure the 1 2 error by striking the illegal waiver, which has happened in 3 other cases, as cited as my reply brief - - -4 CHIEF JUDGE WILSON: Now, see that - - - if you 5 think of this as a sort of contracting matter. And to me -6 - - you know, I was a commercial lawyer, that would make 7 some sense if the - - - the benefit they lost was small in 8 comparison to - - - you know, what they got. But this is a 9 nine-year sentence and a two-and-a-half-year reduction, 10 which is a pretty big chunk of what they got. 11 So you know, thinking of it that way, I would 12 think it seems like putting the parties back in a 13 bargaining position is - - - if it's just, you know, made a 14 month difference out of a nine-year sentence, maybe you're 15 right.

MS. VASILY: Absolutely, Your Honor. And that goes back to the argument I was making where this actually isn't two and a half years in this particular case, because two and a half years ago was last July. Here - - -

JUDGE SINGAS: But it was when the plea was made.

MS. VASILY: Yes.

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JUDGE SINGAS: You're looking backwards at it.

At the time when they were asking for that waiver and your client agreed to it, right? It's very - - - it was in a very different posture than it is right now looking



backwards.

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MS. VASILY: Yes, Your Honor. But at this point, when we analyze whether the prosecution received the benefit of their bargain or not, the earliest Mr. Santos - - Mr. Silva would be getting out would be a year in advance of his CR date, conceivably based on Shock program participation. So it's not two and a half years.

So when Judge Wilson was talking about - - - you know, big or small values relative to the length of the sentence, it's really only the issue of an extra year, which would have this very rigorous and strenuous program that's been proven to reduce recidivism and help substance abuse.

JUDGE SINGAS: And the People might love that program for other defendants. They just don't want it for this defendant. And in fact, the legislature said that A-1's and A-2's are exempt from it. So they're saying we're following what the legislature said. We don't want him to have Shock, but we'll give you the benefit of a nine-year sentence. I don't understand why it has to be - - - then forget the Shock program. They might love the Shock program for any number of defendants. It might actually be an excellent program.

MS. VASILY: In this case, it - - - it's really that DOCCS may consider the defendant for the program. And



1	that the prosecution just needs to let that happen if
2	that's what DOC want DOCCS wants. They can't
3	micromanage every single aspect of the incarceratory
4	experience.
5	JUDGE HALLIGAN: Yeah. But the point is not
6	that. I think the point is, that there was an agreement as
7	a part of the plea bargain not to apply.
8	MS. VASILY: Yes.
9	JUDGE HALLIGAN: Not you know, not a
10	question of whether there's some micromanaging of DOCCS'
11	implementation of the program.
12	MS. VASILY: Yes, Your Honor. And in this case,
13	this isn't you know, three years before Mr. Silva's
14	getting released. So it's not that type of benefit, pure
15	sentence-wise from the program.
16	I see I'm out of time. If there are no further
17	questions.
18	CHIEF JUDGE WILSON: Thank you.
19	(Court is adjourned)
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21	
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CERTIFICATION I, Chrishanda Sassman-Reynolds, certify that the foregoing transcript of proceedings in the Court of Appeals of People v. Juan M. Silva Santos, No. 11 was prepared using the required transcription equipment and is a true and accurate record of the proceedings. Signature: Agency Name: eScribers Address of Agency: 7227 North 16th Street Suite 207 Phoenix, AZ 85020 Date: January 17, 2025

