1	COURT OF APPEALS
2	STATE OF NEW YORK
3	THE PEOPLE OF THE STATE OF NEW YORK,
4	
5	Respondent,
6	-against- No. 63
7	PABLO PASTRANA,
8	Appellant.
9	20 Eagle Street Albany, New York September 13, 2023
10	Before:
11	CHIEF JUDGE ROWAN D. WILSON ASSOCIATE JUDGE JENNY RIVERA
12	ASSOCIATE JUDGE MICHAEL J. GARCIA ASSOCIATE JUDGE MADELINE SINGAS
	ASSOCIATE JUDGE ANTHONY CANNATARO
13	ASSOCIATE JUDGE SHIRLEY TROUTMAN ASSOCIATE JUDGE CAITLIN J. HALLIGAN
14	
15	Appearances:
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25	Official Court Transcribe:



CHIEF JUDGE WILSON: And the first matter on the 1 2 calendar is Number 63, People v. Pastrana. 3 MR. ZENO: I'd like to reserve three minutes for 4 rebuttal, please. 5 CHIEF JUDGE WILSON: Yes, sir. 6 MR. ZENO: Good afternoon. May it please the 7 court, my name is Mark Zeno, and I represent appellant, 8 Pablo Pastrana. 9 I recognize that the appeals this afternoon have 10 been scheduled because they each present Second Amendment 11 challenges. But I'd like to begin my argument by 12 addressing the two important issues presented only by Mr. 13 Pastrana's appeal. 14 Both Mr. Pastrana's challenge to the roadblock 15 stop on his way home to the Bronx after celebrating at the 16 Puerto Rican Day parade and to the search of the locked 17 glove compartment in his car, based solely on the smell of 18 marijuana, are linked by the common thread of the over-19 policing of black and brown communities that led to the 20 sweeping reforms enacted by the Marijuana Regulation and 2.1 Taxation Act.

JUDGE RIVERA: Let - - let me ask you. So what - - - what are you arguing should have been the - - - the

Let me begin by briefly addressing Mr. Pastrana's

challenge to the roadblock stop.

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testimony, the evidence, submitted on the question of whether or not that was a proper roadblock given our standard? What else should've been said? What else should've been presented to the court?

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MR. ZENO: There should've been evidence before the court as to who had authorized the roadblock stop and for what purpose it had been authorized. The requirement that - - - that a suspicion-less roadblock stop be authorized at the command level or at the programmatic level is intended to protect a core protection of the Fourth Amendment and that is arbitrary --

JUDGE RIVERA: Did they need that in writing?

Did they need a written policy? Did they need just

testimony?

MR. ZENO: They would not necessarily need it in writing. The People could've proven it through testimony; perhaps even through the testimony of - - - of Det. Veit, their wit - - - their sole witness, if he had had that information. We don't know whether he had that information. We don't know whether it was in fact authorized at the programmatic levels.

JUDGE HALLIGAN: Where - - - where in our cases or the U.S. Supreme Court's cases do you see a requirement that authorization be attested to, as opposed to that being probative of whether it was a permissible roadblock?



MR. ZENO: Well, I don't see - - - I cannot point to one sentence in a - - - in this court's jurisprudence or the Supreme Court. But what - - - what animates the law on suspicion-less stops - - - and that - - - and suspicion-less searches - - - including inventory searches, including roadblocks - - - is that officers in the field can't be making these decisions. That's the arbitrary police action that the Fourth Amendment is designed to protect against.

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JUDGE SINGAS: So if there's a supervisor that testified, or there's evidence about a supervisor's directive, then the People are okay for a prima facie showing?

MR. ZENO: If they - - - it - - - it depends on what the supervisor says. If the supervisor says, my commanding officer authorized a checkpoint at this time, place, and loc - - - and on - - - on this date for the purpose of checking vehicle registrations. His name is so-and-so - - and then he told us we needed to stop every third car, that we needed to put up a sign saying, you know, checkpoint ahead. And if there was testimony from a supervising officer, even if it was a supervising officer on the scene, even if it was a - - a line officer, wouldn't even need to be a supervising officer - - -

JUDGE HALLIGAN: So - - - so I think - - - correct me if I - - - if I am misrecalling the record - - -



that the Ofc. Veit testified that another officer, Ofc. Rosario, assigned him to the checkpoint. And he also explained his understanding of the procedure. So why wasn't that sufficient in your view?

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MR. ZENO: I'm not sure I recall the - - - the first phrase, whether he - - - that he was assigned by Ofc. Rosario. And - - -

JUDGE HALLIGAN: If that is a correct recollection of the record - - -

MR. ZENO: That is a cor - - - correct recollection. If Rosario is not a line officer, if Rosario is a supervising officer, someone detached from the scene - - - it can't be authorized by people on the scene. That's the bottom-line rule that I'm talking about here. I mean, that's what the Fourth Amendment is protecting against, officers making decisions on suspicion - - - suspicion-less stops on the scene of a roadblock, choosing, this looks like a good place; let's do it here. That needs to be done at the command level.

And in fact, the patrol guide requires that here. The patrol guide requires a commanding officer to make these decisions.

JUDGE CANNATARO: So would the - - - would the requirement also include some sort of methodology for how you do the search at the checkpoint? You know, every



1 fourth car, or - - -2 MR. ZENO: Yes. JUDGE CANNATARO: - - - something like that? 3 4 MR. ZENO: Oh, sure. It would - - - it would 5 absolutely require that. Then it would require what they 6 were checking for. I mean, if you look closely at Ofc. 7 Veit's testimony, his testimony about what they were 8 checking for evolved. He started out by saying it was a 9 vehicle safety checkpoint where they were che - - - looking 10 at cars, looking at tires. And then it became they were checking registrations. They were checking seatbelts. 11 12 Then it became, well, maybe we were checking - - - if it 13 came to our attention that someone was drinking or 14 intoxicated - - -15 CHIEF JUDGE WILSON: But - - - but these - - -16 these safeguards seem to - - - sorry, over here - - - seem 17 to - - -18 MR. ZENO: Sorry. 19 CHIEF JUDGE WILSON: - - - skirt an issue a 20 little bit, which is, suppose all of those things had been 2.1 laid out ahead of time - - - how many cars it is, where the

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checks occur?

I mean, the - - - I'm not sure that the

checkpoint was going to be, it's administratively approved

--- but it's only the Puerto Rican Day parade where these



know, at - - at least the suspicion you seem to start
your argument with, which is - - I mean, suppose that - - you want to be able to check people to make sure they're
not driving drunk. Right? That's a serious problem.

People - - innocent people are killed, pedestrians are
killed, people - - you know, right? So that - - that's
a reasonable thing to want to do. And people who go to
parades drink. Some - - some of them drive after
drinking.

But wouldn't you have a very different view if it was only the Puerto Rican Day parade after which - - - or the Dominican Day parade after which these checkpoints are put - - - being put up, even if all the procedural safeguards are in place?

MR. ZENO: I - - - I certainly do have that concern. And that's - - -

CHIEF JUDGE WILSON: Well, so how do you address that?

MR. ZENO: How do you address that? If that's where - - if you're looking at - - if you have evidence about the programmatic level authorization of the - - of the checkpoint, hopefully, it would include information about why that date and time was chosen.

CHIEF JUDGE WILSON: But what if it said that a



lot of people at parades drink and so we're checking? 1 2 MR. ZENO: Well, if were a sobriety checkpoint, I 3 mean, I have a - - - I feel that that would likely be 4 enough. I guess a - - - a savvy defense counsel might want 5 to see if they were doing the same thing following the St. 6 Patrick's Day parade, or if it was just the Puerto Rican 7 Day parade, or the Caribbean Day parade. Inquiry into 8 those matters might be relevant. 9 JUDGE TROUTMAN: So did the defense offer 10 evidence that it was done in a discriminatory fashion below? 11 12 MR. ZENO: Well, the defense did offer a witness 13 who was in the car, who said that - - - that they weren't 14 actually stopping every third car. 15 JUDGE TROUTMAN: But your - - - the - - - the 16 concerns raised by the Chief Judge with respect to, it's 17 only the Puerto Rican Day parade, and/or other minority 18 groups that are stopped, and it's not St. Patrick's or 19 anything else. Was there any evidence to suggest that? 20 MR. ZENO: No, there was no evidence of that. 21 But it's the People's burden to - - - to make that initial 2.2 showing. And - - -23 JUDGE GARCIA: So Counsel - - - here, sorry. 24 MR. ZENO: Sorry. 25 That, I think, is where I'd like JUDGE GARCIA:



1	to go on in terms of the burden. So if the People
2	came in, and I can hypothetically here show that there were
3	written guidelines say they did these after parades,
4	they were looking for X, Y, and Z safety issues. Would you
5	be able to come up here now and argue but they didn't
6	disprove there was a discriminatory purpose?
7	MR. ZENO: I would say not without some proof in
8	the record that it that it was being that it
9	wasn't be that it these checkpoints were not
10	being fairly or fairly authorized, that that -
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12	JUDGE GARCIA: And doesn't that

MR. ZENO: - - - it was singling out - - -

JUDGE GARCIA: - - - somewhat go to whose burden it is to raise that issue? If we're saying the People don't have the burden to come in and disprove a discriminatory purpose, right?

MR. ZENO: Right, which is part of the reason why I didn't start with the discriminatory purpose. I - - - I raised discriminatory purpose because that's the context about which we're talking about that.

JUDGE GARCIA: I see.

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I - - - I said that it needed to be MR. ZENO: authorized at the programmatic level because of this concern that you don't want line officers making these



decisions, when it's ba - - - when it's - - - when the 1 2 stop-and-search is - - - is not based on a suspicion of 3 criminality. 4 JUDGE GARCIA: And that was your argument below? 5 Yes. And that wasn't present here. MR. ZENO: 6 JUDGE HALLIGAN: So your view is that if there is 7 testimony that explains what the programmatic purpose is 8 and explains why it would further that purpose to choose 9 this location and - - - and date, that you would not also 10 expect that the People would explain why this particular date, as opposed to other parades, other circumstances? 11 12 MR. ZENO: Right, I - - - again, assuming that 13 it's authorized at the programmatic level by that, the command level - - -14 15 JUDGE HALLIGAN: Um-hum. 16 MR. ZENO: - - - adding that to your list, I - -17 - I - - - I think that the - - - the defense would then be 18 under a burden to show some - - - some disproportionality 19 as to - - - to where the checkpoints are being authorized. 20 If I could turn - - -21 JUDGE RIVERA: Well, that would go to an - - - a 22 discriminatory application of the policy. That would be 23 the - - - that you're recognizing that as a different 24 argument, it's about the application of the policy. 25 - - the policy on its face is neutral -



MR. ZENO: Right.

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JUDGE RIVERA: - - - when you're looking at a racially or ethnically discriminatory policy as applied.

MR. ZENO: Right. And in fact, defense counsel below did make that challenge. But there was nothing in the record, as it -- getting back to my first point, there's nothing in the record about why it had been authorized, who had authorized it. Without a witness with that knowledge, that couldn't be explored.

If I could turn to my Marijuana Regulation and Taxation Act point now, please?

The MRTA's reasonable cause standard applied to Mr. Pastrana's Appellate Division appeal because the appeal was a criminal proceeding occurring after the MRTA's effective date, which was March 31st, 2023. Application of the statute is retroactive in the sense that the new reasonable cause standard can be applied to events that happened in the past. But that does not depend on maxims of statutory construction or common law retroactivity principles, as respondent contends, but it depends on the plain language of the statute.

Penal Law 222.05 amended the legal standard that a court must apply.

JUDGE RIVERA: Why isn't the proper reading of the statute - - - not - - - not that it applies



1	retroactively, but rather that the relief that the
2	legislature has set up for someone like your client is
3	instead that they can seek to vacate the sentence with
4	respect to this particular count?
5	MR. ZENO: I'm not sure I understand your
6	question, Your Honor.
7	JUDGE RIVERA: Well, I guess I'm wondering
8	whether or not it really ends up being a retroactivity
9	question if there are other remedies available to a
10	defendant in the position of your client.
11	MR. ZENO: Well, if if Mr. Pastrana were
12	solely charged with marijuana possession
13	JUDGE RIVERA: Um-hum.
14	MR. ZENO: there there clearly would
15	be a remedy for him. But he that search, that
16	prohibited search, led to the recovery of a firearm. And
17	he's now doing a sixteen-plus sentence
18	CHIEF JUDGE WILSON: The the search
19	just so I have the timing right the search occurred
20	af sorry, the search occurred before the legislation
21	was enacted, right?
22	MR. ZENO: Correct.
23	CHIEF JUDGE WILSON: So the police were I
24	mean, the purpose of the exclusionary rule is to deter
25	unlawful police conduct, but the police conduct at the tim
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was lawful.

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MR. ZENO: That's correct, Your Honor. And this is not a - - -

CHIEF JUDGE WILSON: Prophylactic purpose isn't really served.

MR. ZENO: But it is the purpose of the MRTA.

The MRTA, in a number of provisions, recognized that the marijuana laws, as applied by the police, particularly the police in New York City, are - - were being unfairly applied to communities of black and brown people. And they - - -

JUDGE CANNATARO: But I guess the issue, Counsel, is that the legislation provides a remedy for that specific, you know, improper application of the law, which is, as you heard, vacatur of a conviction for possession. But this is a rather dramatic expansion to anything that comes out of this search, which doesn't seem, I don't know - - I don't see it in the statute. How - - how would you argue that that's a natural consequence of the statute, especially when it includes the remedies for violations within it?

MR. ZENO: Because the MRTA has broad remedial purposes. And yes, there are these limited remedies for people who've been convicted of minor marijuana crimes.

But it wasn't capturing the harms that were done to people



that were stopped and searched in situations like this, 1 2 that led to, you know, the possession of other - - -3 prosecution for the possession of other drugs - - -4 JUDGE SINGAS: So you'd want - - -5 MR. ZENO: - - - or weapons. 6 JUDGE SINGAS: - - - to extend MRTA to probable 7 cause determinations? 8 MR. ZENO: Well, if it's based solely on the 9 possession of a legal - - - now legal quantity of marijuana 10 or the odor of marijuana alone, it - - - the provisions by a terms - - - by its terms, which are unusual, 11 12 unprecedented, really, in changing the reasonable cause 13 standard - - - yes, it does apply to - - - to a probable 14 cause determination. 15 JUDGE RIVERA: Your red light is on. 16 started with the non-Second Amendment challenges. If the 17 Chief Judge will permit, perhaps you can take a - - - at 18 least a minute to address, let's just say with 19 preservation, whether or not these challenges are 20 preserved. 21 MR. ZENO: The Second Amendment challenges? 22 JUDGE RIVERA: Yes, yes. 23 MR. ZENO: Yes. Sure. 24 So there was no objection raised to the Second 25



Amendment challenge here, to the - - - to our contention

that - - - that the CPW statute is unlawful, unconstitutional, in light of - - - and violative of the Second Amendment. But this court, in a series of cases cited in our briefs - - - Patterson, Baker, Thomas - - has recognized that there is an exception to the preservation rule - - - we call it a futility exception - -- where the Supreme Court of the United States upends existing law. The law in New York, in multiple Appellate Division decisions, and this court's decision in People v. Hughes, in every circuit court to have considered it, applied a different constitutional standard than the Supreme Court articulated in Bruen. When it - - - when a new rule is announced by the United States Supreme Court and it overturns existing New York law, preservation is excused.

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And Patterson, which dealt with the burden of proof on extreme emotional disturbance, recognizes that right - - - citing back to Baker, People v. Baker, citing to O'Connor, a United States Supreme Court case that says when there's a new rule that upends existing New York law and it would've been futile to make any objection, which we demonstrate here - - - the court would've been required by law to deny it.

JUDGE TROUTMAN: What in New - - - New York's law was upended?



1	MR. ZENO: I'm sorry?
2	JUDGE TROUTMAN: What in New York's law is no
3	longer allowed as a result of the Supreme Court?
4	MR. ZENO: Right. For starters, the proper cause
5	requirement. Bruen expressly struck down the proper cause
6	requirement.
7	JUDGE TROUTMAN: And how does that apply to your
8	client?
9	MR. ZENO: Well, the lic in New York, it is
10	you are excepted from the penal law crimes of
11	criminal possession of a weapon if you have a valid New
12	York license. The Supreme Court in Bruen found that the
13	New York licensing provisions were unconstitutional. My
14	client
15	JUDGE SINGAS: Was it that broad a finding, that
16	all the licensing scheme was unconstitutional?
17	MR. ZENO: That that the proper cause
18	requirement in the licensing scheme was unconstitutional.
19	And it also changed the method of reviewing the legality of
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21	JUDGE TROUTMAN: What about the law-abiding
22	citizen aspect of the ruling?
23	MR. ZENO: Right. So the the concurring
24	opinion talks about law-abiding citizens. And I $-$ - and
25	I assume you're getting at the fact that my client had at



least two - - - had three prior convictions. Two of them 1 2 were for gun possession, which are const - - - which, under 3 Bruen, is constitutionally protected under the Second 4 Amendment. One of them occurred when my client was 5 eighteen years old under - -6 JUDGE TROUTMAN: So you're saying under Bruen, there's no - - - everyone has the right to carry and there 7 8 should - - - all licensing in New York has been struck - -9 - stricken? 10 MR. ZENO: No, I'm not saying that all licensing 11 in New York has been stricken. I'm saying that, for - - -12 for one thing, New York passed a revised licensing statute 13 almost immediately on the heels of Bruen. I question 14 whether some of its provisions are unlawful. I am arguing 15 that my client was unconstitutionally prosecuted, 16 convicted, and - - - and is serving a sixteen-year-to-life 17 sentence for carrying a weapon in public that was protected 18 by Bruen and - - - and the Second Amendment. 19

Again, there are a number of - - -

JUDGE RIVERA: Bruen did not - - - following up on Judge Troutman's point here, Bruen did not hold that regulation, right, regulation of public carry is unconstitutional under the Second Amendment.

MR. ZENO: Absolutely - - -

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JUDGE RIVERA: To hold that -



MR. ZENO: - - - I completely agree with that, 1 2 Your Honor, that the - - - the majority - - - Justice 3 Thomas' opinion said that - - - that states can regulate 4 the car - - - the public carry of licenses, provided 5 there's a - - - an historical precedent for it. 6 JUDGE RIVERA: This conviction is for an 7 unlicensed, right - - -8 MR. ZENO: Correct. 9 JUDGE RIVERA: - - - possession? 10 MR. ZENO: Correct. 11 JUDGE RIVERA: Hughes said that that's what we -12 - - that's what's criminalized, unlicensed possession. And 13 if licensing or regulating of public carry is lawful, is 14 permitted by the U.S. Supreme Court, what - - - what are we 15 to do if this - - - the proper cause can be severed from 16 the rest of the statute? 17 MR. ZENO: Well, proper cause can be severed 18 going - - - and it was, you know, legislatively severed 19 from the rest of the statute - -20 JUDGE RIVERA: Yes. 2.1 MR. ZENO: - - - going forward. We - - - here, 22 we have to look back. And I agree with Your Honor, if - -23 - if I'm hearing it correctly, that my client would be 24 required to show that but for the unconstitutional



provisions in the licensing statute, he would've been able

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to get a license. I'm saying that - - - that the proper 1 2 cause requirement is not the only unconstitutional 3 provision in the - - - in New York's then-existing 4 licensing statute. 5 Is your client - - -JUDGE GARCIA: 6 CHIEF JUDGE WILSON: I'm sorry. Go ahead. 7 JUDGE GARCIA: Is your client a prior felon? 8 MR. ZENO: Yes. 9 JUDGE GARCIA: So if he had made this motion, 10 wouldn't that have been litigated? MR. ZENO: If - -11 12 JUDGE GARCIA: Whether or not a felon is 13 authorized, whatever - - - has been declared 14 unconstitutional - - - would the specific prohibition on 15 felons - - - getting these types of licenses, is 16 constitutional? But that was never litigated because it's 17 never raised. 18 MR. ZENO: It was never litigated and it was 19 never raised because the standard applicable in New York

MR. ZENO: It was never litigated and it was never raised because the standard applicable in New York was a means-end scrutiny standard, which a prior felon would not have been able to - - - to meet that standard.

The - - Bruen changed the standard that applies, changed the law that applies. So - - -

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JUDGE GARCIA: But would we apply the - - that portion of the licensing on prior felons under Bruen, and



1 then say does that pass constitutional muster under Bruen? 2 Is that what you're asking us to do then? 3 MR. ZENO: I think that a - - - that in - - - in 4 my - - - in my particular client's situation, it - - - the 5 conviction would need to be, if we don't prevail on the 6 other two issues, that the conviction would need to be sent 7 back for prior - - - for - - - for more fact finding, to 8 see whether he would've been able to get a license under a 9 - - - under the constitutional provisions of the statute as 10 - - - as they existed at the time that he was convicted. JUDGE GARCIA: So - - -11 12 JUDGE HALLIGAN: Counsel, what exactly do you 13 mean by the constitutional provisions? Because I thought I 14 heard you say that you perhaps had concerns with other 15 provisions in the statute. 16 MR. ZENO: I do. 17 JUDGE HALLIGAN: So how would - - - how would 18 that work? 19 MR. ZENO: And - - - and that would be - - - I'm 20 sorry. 21 JUDGE HALLIGAN: Go ahead. No. 22 MR. ZENO: And that would be what would be 23 litigated, you know, if it were sent back. The - - - the 24 People would have to show - - - my - - - my client would 25 say, for example, I would've been able to get a license but



for the proper cause requirement, but for the prior felon requirement. The People would have to show a historical tradition as it existed at the time of the Bill of Rights was enacted or the due process clause was enacted in the 19th century - - - that that existed. And therefore, those are constitutional limits consistent with the Second Amendment, consistent with Bruen. And a determination would be made if - - - if my client was harmed by the unconstitutional licensing provisions. JUDGE RIVERA: Those are the only two but-for

classifications? Is - - -

> MR. ZENO: Sorry?

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JUDGE RIVERA: Those are the only two but-for classifications?

I mean, I - - - it would depend MR. ZENO: No. on what provisions the People would say that - - - that would've disqualified my client from getting a license. I mentioned, the - - - the first conviction my client had for possessing a weapon happened when he was eighteen years old. Now, is there a historical tradition - - - and there are a couple of district court cases that have found that there is not - - - is there a historical tradition for forbidding eighteen-year-olds from - - - disarming eighteen-year-olds?

JUDGE SINGAS: But isn't the point that the



People weren't able to do that because it wasn't preserved, and these issues couldn't have been raised?

MR. ZENO: Well, it wasn't preserved - - getting back to the ini - - - where we started because
there was - - - New York law essentially applied different
standards, had found repeatedly, over and over again, that
this was a constitutional licensing scheme. And it
would've been futile for my - - - for my client's attorney
at the time to make this objection. There are thousand - - this would've been happening in thousands of courtrooms
across the state, essentially lawyers arguing that the - - that the - - - that this CPW regime across courtrooms in
New York State is - - - is unlawful. And it would've - it's just futility - - - an exercise in futility.

JUDGE GARCIA: But the futility argument seems a little more nuanced if you're looking at Hughes, right?

Because in Hughes, this court really didn't decide much in terms of the issue. I - - - I understand your point on the test - - other than I think it was a misdemeanor effect on your ability to get a home carry - - - a home - - -

MR. ZENO: Um-hum.

JUDGE GARCIA: - - - permit, permit to have a gun in the home. So it didn't preclude - - - we never - - - this court never ruled on whether the felony possession part of that statute, even under the old test, would've



passed muster. You're saying you're going to have to make it because you're assuming applying the old test.

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I think this is - - - what I'm getting at, I think there's a difference between deciding the substantive issue that you seek to raise and deciding which test is going to apply to the analysis.

MR. ZENO: Well, if the purpose of preservation is to make a record that can be useful to the appellate courts, if my client's lawyer had objected on Second Amendment grounds, the court would've, in - - in assessing whether that was a valid objection, the court would've applied means-end scrutiny - - -

JUDGE GARCIA: But we would've known the felony, the argument about the statute; we would've known certain things in this record we don't have now in terms of assisting us in making a decision, right?

MR. ZENO: Yes, but there would've been - - - it would've just been an al - - assuming that the court entert - - - the court below entertained those arguments and didn't just dismiss them out of hand because every New York court who has considered the licensing statute, including the First Department, and to some extent this court, has dismissed those allegations. There would be - - - there wouldn't be a record upon which to work. It's - - I mean, assuming - - - we'd be assuming that the court

were to say, well, the law's against you, but let's have a - - - let's have a - - - a full showing, put the People to their proof. What other provisions of this licensing statute, other than proper cause, would've been a lawful bar to this defendant getting a license? It just - - - it's speculative and hypothetical to - - - to engage in that - - - that thinking.

JUDGE RIVERA: So if I'm - - I'm understanding this, your point is that it would've been futile to make any of these arguments before Bruen because the law was settled in New York based on a different test, that the licensing scheme was constitutional, was lawful, was not infirm under a Second Amendment analysis. And so it's only when, as you're arguing, in Bruen, the Supreme Court adopts a different standard by which to determine the constitutionality of a regulatory scheme, that your client, and perhaps others like your client - - - perhaps some right behind you, counsel for those clients - - - are arguing that it's at that point, you say, aha, I do have a basis now. I didn't before, but I do now. Am I - - - am I getting this - -

MR. ZENO: Yes.

JUDGE RIVERA: - - argument? Am I
understanding this argument?

MR. ZENO: That's correct.



where it's the test itself that's an issue and not the substantive issue you're raising? So I mean, how do we extend that? If there's a change later in a particular standard that you're analyzing issues, then everyone who's never raised that issue can say, well, you have a different standard now, and it would've been futile to raise it, even though this court has never considered the particular - - the issue that that standard would be applied to?

MR. ZENO: Yes. Good question. I know that it applies here because Bruen is - - is unique, at least in my life - - legal lifetime. Maybe if we go back to

applies here because Bruen is - - is unique, at least in my life - - legal lifetime. Maybe if we go back to Payton or Bruton, cases like that - - there was this upending - - that's maybe why Patterson hasn't been cited for this principle in forty-three years. Bruen is unique. It's a unique situation. I don't think that this would happen very often. I think it would hap - - it happens very rarely. First time in my, again, my legal lifetime, where the - - where - - where every circuit in the country, every - - every appellate court in this state has agreed upon, you know, means-end scrutiny applies to Second Amendment challenges, and the Supreme Court says no, you're wrong; we're applying a different standard.

CHIEF JUDGE WILSON: Thank you.

MR. ZENO: Thank you.



1 MS. NECKLES: Good afternoon. May it please the 2 court, ADA Nicole Neckles for the Office of Darcel D. 3 Clark. 4 Like Counsel, I would like to start with the two 5 issues that are pertinent to this case. 6 JUDGE GARCIA: Counsel, it does seem to be a very thin record on the justification for the roadblock, for 7 8 this checkpoint stop. 9 MS. NECKLES: Your Honor, before we even get to 10 that issue, it is our position that this is a mixed 11 question of law and fact. And we would only get to that if 12 this court determined that there was no record support. 13 Here, on the other hand - - -14 JUDGE GARCIA: - - - [inaudible] the record 15 support is for your position on it. 16 MS. NECKLES: The record support here is a 17 testimony of Det. Veit. Det. Veit testified about the 18 primary purpose of the checkpoint. He unequivocally stated 19 it was a vehicle safety checkpoint. To the extent he 20 mentioned other things, those were not changing or 21 evolving. The - - -2.2 JUDGE GARCIA: How about the authorization for 23 the checkpoint? 24 MS. NECKLES: As to the authorization, he 25 mentioned that this was a unique assignment that was given



to him on that day. He typically is in plain clothes, using a part of his - - - his special group. But on that date, he was assigned to this posting.

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CHIEF JUDGE WILSON: That kind of makes it - - 
JUDGE HALLIGAN: Can you point us to anything in
the record that specifically explains why the purpose of
vehicular safety was served by a roadblock on this day in
this location?

MS. NECKLES: There is no specific testimony about this. But the court says you can rely on the testimony and the reasonable inferences that could be drawn from that testimony.

JUDGE HALLIGAN: So what - - - what is the testimony from which we would draw a reasonable inference, that the purpose of vehicular safety was served by this particular roadblock?

MS. NECKLES: Because, Your Honor, this roadblock was set up on a day following a parade. It was set up on a bridge from the Manhattan - - - traffic from Manhattan into the Bronx. It is reasonable to anticipate that on that date, there will be heavy traffic. And therefore, the officers would be able to stop a number of cars and would be able to inspect a number of cars, and that it would - - reasonable that this time and the day - - - the time of it that was set up during daylight hours - - - that that

would serve the purpose, that the - - - the state would be able to check a lot of vehicles, which is what they were interested in, to ensure that the - - - the vehicles traveling on the streets were safe and - - -

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JUDGE SINGAS: What about the stop of every three cars? It seemed that there was some discrepancy there.

Why not bring the officer in who was directed to stop every third car and give testimony to that?

MS. NECKLES: Your Honor, there was no discrepancy. The officer, Det. Veit's testimony, was credited by the lower court. He was found to be credible. His testimony was that they were directed to stop every third car. An officer was specifically assigned to that task.

JUDGE SINGAS: Regardless of his direction, though, I don't think he was able to say that he actually counted the cars or knew that that was in fact what was happening. Am I right about that?

MS. NECKLES: He - - - that is correct, he could not. But again, our initial burden is to present evidence showing the legality of the conduct. And the court has directed the lower courts to look at the totality of the circumstances. And the concern is whether or not these stops are being done in an arbitrary manner or not. And where we've submitted sufficient evidence through this

testimony, that this stop was properly authorized for a 1 2 proper reason, neutral limitations - - -3 CHIEF JUDGE WILSON: Well, let me stop you on 4 that authorization again. 5 MS. NECKLES: - - - were in place - - -6 CHIEF JUDGE WILSON: Because when you were 7 answering the question about authorization, you - - - you 8 referred to the officer's testimony that this was a unique 9 assignment for him; it wasn't something he usually did. 10 And to my mind, that actually would suggest a lack of authorization, right? It's - - - somehow somebody told me 11 12 to do this, but it was not something that'd ever happened 13 to him before. 14 MS. NECKLES: No, Your Honor. That is stating 15 that he's typically part of this specialized group -16 CHIEF JUDGE WILSON: Um-hum. 17 MS. NECKLES: - - - that usually is in plain 18 clothes and traveled throughout the - - - the city. 19 CHIEF JUDGE WILSON: And that doesn't do this 20 sort of thing normally? 21 MS. NECKLES: Norm - - - exactly. 22 CHIEF JUDGE WILSON: Right. 23 MS. NECKLES: But on this date - - - to get an 24 officer's assignment changed, certainly that is not being 25 done by the line officer. That is indicative that a



_	date, you're coming in, we're going to create a we'r
3	going to have a checkpoint. And certainly, it's reasonabl
4	that for a parade there's limited resources. The police
5	can determine how to best use that resources. And o
6	that date, given the parade and the number of officers out
7	that it they would use these officers in this manner
8	So that that evidence, I feel, is strong
9	evidence that this is not an arbitrary decision made by th
	line officers, but
11	JUDGE RIVERA: The the
12	MS. NECKLES: rather was by the
13	programmatic
4	JUDGE RIVERA: Is there evidence in the record a
L5	to whether the members of this unit were the only ones
16	involved in the roadblock?
L7	MS. NECKLES: There was no there was no
18	evidence specific as to that. This
L9	JUDGE RIVERA: So we don't know either way?
20	MS. NECKLES: We do not. This officer was
21	and I know the other his partner for the day
22	was not part of the same unit but a similar unit that was
23	also pulled in
24	JUDGE RIVERA: That specialize and does not
25	normally handle these kinds of vehicular traffic

superior officer made that determination, told him on this



MS. NECKLES: Exactly. And to the extent that the court expressed concern about the discriminatory nature of that, again, the suppression court is uniquely able to look into that issue, look at the evidence as submitted, and make that determination. Here that argument was raised. But the only evidence they submitted was that one - - a passenger of the car said he observed one car was stopped and another car wasn't stopped. That is certainly - - the court was able to assess that and say, this is no discriminatory no - - purpose was shown here.

The People met its initial burden. Defendant bears the burden of proving the illegality of the conduct. Here they did not. And where we've met our initial burden, this is a mixed question of law and fact, and it's beyond this court's review. And - - - and - - - and we would find that we did meet our burden.

If there's no further question, I would address the - - - the search, the stop - - - the search of the defendant's car. Penal Law section 222.05 sub 3, enacted as part of the MRTA, does not apply to this search for two reasons. It is not retroactive, thus it does not apply to cases pending on appeal. Moreover, the plain language of the statute demonstrates that it is not applicable to cases pending on appeal.

As this court reiterated just last year in People



v. Galindo, newly enacted statutes are presumed to apply prospectively. Retroactive application will only be found where the legislation expressed an intent that the statute be applied retroactively. Nothing in the statute, either expressly or by necessary implication, indicates the legislature intended to have that effect.

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In fact, as the court noted, if you look at the scheme of the statute, it shows that retroactive intent - - application was not intended. The legislature was concerned with marijuana. It considered how it will address that issue moving forward. It spoke on that issue. It vacated certain convictions. It provided for defendants to have an opportunity to bring a motion if their case was not automatically vacated. It expunged certain records, and it created a resentencing procedure.

So here, where the court spoke on the issue of the - - - the retroactivity of the statute, its silence on this particular such statute speaks volumes. And it says that the court did not intend that the statute be applied to cases pending on appeal.

And to give another reading - - - a more broad reading, and to say it applied to - - - to such cases, would certainly not reflect the legislature intent in - - - in that - - - on that nature.

JUDGE CANNATARO: Is it your position that - - -



I know you don't think the statute has any retroactive 1 2 effect beyond the things that you just addressed. But if 3 it does, it would only apply to cases pending on appeal? 4 What - - - I don't understand what would stop it from going 5 back to any conviction that was based on a MRTA violation. 6 MS. NECKLES: Well first, the issue in this case 7 is whether it applies to cases pending on appeal. And we 8 would say it does not. But more broadly, we would argue 9 that it only applies to searches that occurred from the 10 effective date moving forward. To - - - to make it apply to cases beforehand 11 12 really - - - as again, there's no int - - - expression of 13 that intent in the legislative history. And certainly, 14 what the legislature, as I said, was concerned about was 15 marijuana. 16 Here, to read it to apply to any case, regardless 17 of the issue, it would - - - it would invalidate cases such 18 as this one - - - gun convictions, homicides possibly - - -19 CHIEF JUDGE WILSON: It would do that 20 prospectively, right? 21 MS. NECKLES: Excuse me? 22 CHIEF JUDGE WILSON: It - - - it would do that 23 prospectively? 24 MS. NECKLES: Exact - - - it would prospectively. 25 CHIEF JUDGE WILSON: Yeah.



MS. NECKLES: But again, the - - - you know, at 1 2 this point, the officers would be on notice -3 CHIEF JUDGE WILSON: Right. 4 MS. NECKLES: - - - and that would be changed. 5 Here, there was no illegality in the officer's conduct at 6 the time they conducted this search. That was the law at 7 the - - - at the time, that the odor of marijuana provided 8 probable cause for a search. And so there would've been no 9 deterrent purpose that would be served by making - - - to 10 read the law so broadly as to vacate such searches that occurred prior to the enactment. 11 12 I see my time is up. But I don't know if the 13 court wants me to address Bruen or if you would leave it to 14 my - - -15 CHIEF JUDGE WILSON: I think if you would like a 16 few minutes to address Bruen, it would be fair to let you 17 do so. 18 MS. NECKLES: I would just generally state, 19 defendant's Second Amendment claim is not subject - - - I'm 20 sorry - - - to this court's review because it is 2.1 unpreserved. Separately because defendant lacks standing, 2.2 because he - - - he's never subjected himself to the 23 licensing procedure. And on the merits, the claim should 24 be denied because defen - - - that Bruen did not invalidate



New York's entire licensing scheme. It merely invalidated

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the concealed permit regime.

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Finally, defendant's as-applied challenge fails because his status as a felon would've prevented him from getting a license of any kind. If you have any questions.

I would just briefly state, just to address counsel's futility argument, just briefly state that, Your Honor, courts have not adopted this futility argument for good reason. Preservation is important. It is the way an issue is developed and can be brought to this court's attention, and - - - so that the court can have the facts it needs to determine whether or not a law needs to be revisited and changed - - -

CHIEF JUDGE WILSON: That's sort of the difficult thing about this here. So let's assume that that's a correct statement of the reason for preservation. Okay? Suppose that the defendant here, before his trial, had said the - - - the proper cause requirement is unconstitutional under the Second Amendment. Right? What kind of a record would then have been built? Because Bruen hadn't been decided. So you wouldn't - - you probably have either just a back-of-the-hand sorry, you know, the law is controlling, or perhaps they would allow some - - - some, you know explanation. But it's hard to imagine that a trial court on a criminal possession of a weapon charge would allow a full-blown, you know, bunch of legal



1 historians putting in the type of record that was on the 2 Supreme Court. 3 MS. NECKLES: Right. 4 CHIEF JUDGE WILSON: So the record here wouldn't 5 have contained that. So I think all we would end up doing, 6 if this had been preserved by saying, I have a Second 7 Amendment right, is we would end up remitting for the 8 development of that kind of record because we don't have it 9 now. 10 MS. NECKLES: That is correct. But I think 11 that's why there's an interplay between the preservation 12 and the standing. If defendant had at least taken the 13 legal route and have sought a license, certainly then, a 14 more robust record would have been developed. 15 CHIEF JUDGE WILSON: I - - - I worry - - - I 16 wonder about the standing. Because it - - - standing I 17 think of as sort of injury in fact. 18 MS. NECKLES: Right. 19 CHIEF JUDGE WILSON: And he's injured in fact, 20 he's been prosecuted. He's in prison. It's - - - it's 2.1 more - - - what you're describing to me sounds more like an 2.2 exhaustion. You know, he - - - he didn't exhaust his - - -23 his way of potentially getting a license. 24 MS. NECKLES: I - - - I would disagree, Your



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Honor, because - -

1 CHIEF JUDGE WILSON: And - - - and when you're 2 thinking of it as standing, I think those are in cases - -3 - those aren't in criminal prosecution cases; those are in 4 cases where somebody was challenging a licensing regime, 5 and they hadn't in fact applied for a license, which seems 6 to me different. 7 MS. NECKLES: In - - - In Decastro, I believe 8 this court said that standing was required. And that was a 9 criminal case. So it's not just in civil. I believe it's 10 - - - standing has also applied to - - - to criminal 11 proceedings.

And the - - - the question here that Your Honor is - - - yes, the law may have been difficult for the defendant to have need - - - to have succeeded on - - - on such a claim. But that is the case in many - - -

CHIEF JUDGE WILSON: No, I'm asking a different question. It's really whether  $-\ -\$  if the purpose is to have a record  $-\ -\$ 

MS. NECKLES: Right.

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CHIEF JUDGE WILSON: - - - and the conclusion is because the state of the law was such he wouldn't have had a record anyway, in that circumstance, what's the purpose of preservation?

MS. NECKLES: I think it assumes facts, Your Honor. And - - and we don't - - - and we don't know.



1	And that is so it
2	CHIEF JUDGE WILSON: Yeah, but I think
3	MS. NECKLES: it is possible
4	CHIEF JUDGE WILSON: counsel is not asking
5	us to decide the case in this client's favor in the sense
6	of vacating the conviction but rather to remit it for some
7	kind of proof.
8	MS. NECKLES: In this instance, remittal will
9	serve no purpose. As Counsel concedes, his client is a
10	felon, has three prior felony convictions. And the Suprem
11	Court, in Bruen, Heller, McDonald, has made very clear tha
12	felons are a citi a group that is excluded from that
13	Second Amendment privilege.
14	And so for in this instance, remittal would
15	just serve no purpose.
16	JUDGE RIVERA: What if what if the prior
17	felonies are the same count, the same crime? That's
18	MS. NECKLES: Bruen does not
19	JUDGE RIVERA: that is being challenged as
20	
21	MS. NECKLES: That is
22	JUDGE RIVERA: unconstitutional.
23	MS. NECKLES: That is true, Your Honor, that he
24	his pri two of his prior felonies is for the
25	attempted possession of a gun. But Bruen does not



attempted possession of a gun. But Bruen does not

invalidate those prior convictions. Defendant had an 1 2 obligation to have pursued from the initial proper 3 procedure and have attempted to have gotten a license. And 4 that is what was punished, the unlicensed possession of 5 that gun. He did not have it. He was properly convicted. 6 And those convictions remain standing regardless of Bruen. 7 And so therefore, he would still be considered a felon. 8 9 CHIEF JUDGE WILSON: I understood his argument to 10 be a little bit different. And maybe you'll correct me on 11 rebuttal. But I understood it to be that he would want a 12 chance to prove that there was no historical practice of 13 disarming felons back several hundred years ago. 14 MS. NECKLES: It - - - that might be. 15 CHIEF JUDGE WILSON: So that even those 16 convictions are valid convictions, the - - - the felon 17 disenfranchisement portion is also invalid under the 18 analytical method of Bruen.

MS. NECKLES: Our position is the Supreme Court has already answered that. It has conducted that analysis, and it has said felons are excluded ---

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JUDGE HALLIGAN: Where - - - where, in your view, has the Supreme Court done that?

MS. NECKLES: I believe in Bruen, as the court repeatedly talked about the history of - - - of - - - of



felons. It - - - it noted - - - Judge Thomas noted - - - I 1 2 apologize, I don't have it - - - but Judge Thomas spoke 3 repeatedly about the fact that felons historically has been 4 exempted from - - - from possessing a gun, and that that -5 - - that the courts - - - that the states may continue to 6 enforce licensing schemes that exclude felons, that include 7 Isn't there a Third Circuit 8 JUDGE GARCIA: 9 opinion that doesn't say that? 10 MS. NECKLES: I apologize? JUDGE GARCIA: I think there's a Third Circuit 11 12 opinion that says a felony 4 false statement doesn't 13 qualify as a fel - - - for a felon in possession predicate. 14 MS. NECKLES: I - - - I believe that's Ra - - -15 DeRange (ph.) - - - Grange (ph.), Range decision. 16 true. But that's not the case here. Defendants - - - is 17 prior convictions is for violent felony, the possession of 18 So while maybe there may be a discussion lower on 19 as to whether certain types of felonies may be excluded, 20 that certainly is not the case here. 21 Thank you. 22 CHIEF JUDGE WILSON: Thank you. 23 MS. KOWALSKI: Good afternoon, Your Honor. 24 Kowalski, appearing for the Attorney General as intervenor.



Addressing first the futility question.

- the premise of Mr. Pastrana's argument is - - - is incorrect in - - - in both respects. There was no controlling New York case law that held that the proper cause requirement was unconstitutional.

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JUDGE HALLIGAN: Can I just ask you a little bit further about that? If - - - even if that's right, I think your adversary points out that under Hughes, the means-ends test was generally in place. And if that's right, what would a defendant have argued as a practical matter as to why the Second Amendment precluded a conviction here? What would you - - - what would you say in light of Hughes?

MS. KOWALSKI: I would say that a - - - a defendant could've argued that the - - - the historical analysis paradigm was not decided by - - - by this court, was not rejected in Hughes. Because it wasn't even presented in Hughes. I actually appeared in Hughes as intervenor in that case. And - - - and never was that argument made. So there wasn't a dispute about it. So a defendant, I think, could legitimately say that that form of analysis was not considered and was - - - was not rejected in Hughes.

Moreover, a - - - a defendant - - - a defendant at the time of Mr. Pastrana's trial had a lot of material out there in the legal universe in which to argue that the proper cause requirement was - - - you know, was invalid



1 bef - - - six months before his trial in this case. The 2 D.C. Circuit issued a permanent injunction against the 3 enforcement of a provision in the D.C. law that was nearly 4 identical to the provision in New York law that was 5 ultimately - - -6 JUDGE RIVERA: So - - - so then, is your rule 7 that the burden is that defense counsel has to be aware of 8 - - - because you're now referring to these foreign 9 jurisdiction challenges, regardless of the facts, 10 regardless of whatever might be the statutory structure in 11 those other jurisdictions. The fact that someone somewhere 12 in the ethos is arguing something means that defense 13 counsel should've been aware, should've made these claims. 14 MS. KOWALSKI: Your Honor, I think that in 2017, 15 it was very clear to anyone -16 JUDGE RIVERA: So then is counsel ineffective for 17 having failed to do that here? Does that give the 18 defendant another path? 19 MS. KOWALSKI: Not in a - - - not ineffective. 20 Because, you know, a reasonable attorney could have decided 2.1 that these claims were unlikely to carry the day and that 2.2 other arguments that he - -23 JUDGE RIVERA: Well that - - - what would make



that a reasonable conclusion, if not the state of the law

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in New York?

MS. KOWALSKI: The - - -

JUDGE RIVERA: I'm just trying to get a sense of the - - of the rule that - - that you're advocating for on this, that this is not futile because we - - I - - I understood you to mean we had not squarely ever rejected such an argument, so therefore, you can make such an argument.

MS. KOWALSKI: The standard for effective assistance of counsel is not that you would make every possible argument that's out there. And - - - and so that - - - that, I don't think, is the appropriate way to, with all respect, not the appropriate way to look at the question about whether this was - - - where there was a path to making a - - -

JUDGE RIVERA: An argument that has little or no chance of success?

MS. KOWALSKI: I'm sorry?

JUDGE RIVERA: An argument that has little or no chance of success?

MS. KOWALSKI: No, it's not that it - - - there was - - - if the proper argument had been made, there was a possibility - - - not that it was a clear winner, but that there was a possibility that you could - - - that a defendant who pointed to the decision in the D.C. court, which was Wrenn against the District of Columbia, which is



1 864 F.3d 650, and then also pointed to other - - - other 2 opinions by other judges that had actually anticipated that 3 - - - that Heller had actually adopted a historical 4 analysis test, as - - -5 CHIEF JUDGE WILSON: So - - - so I would like to 6 get - - - be clear on the Attorney General's position. It 7 sounds to me as if you are not saying there is no futility 8 exception ever. You're saying, essentially, there could be 9 one, but there isn't one here, because it wasn't futile, 10 because there was - - - there were enough signposts. Is that right? 11 12 MS. KOWALSKI: I would say both things, Your 13 Honor. CHIEF JUDGE WILSON: 14 Well - - -15 MS. KOWALSKI: It was particularly not futile 16 here because the law was evolving at - - - at the relevant 17 time. 18 CHIEF JUDGE WILSON: But - - -19 MS. KOWALSKI: But you're - - - but a futility 20 exception - - -2.1 CHIEF JUDGE WILSON: Well, you started off by 22 saying there wasn't a controlling decision from this court. 23 So I guess that begs the question of well, what if there 24 had been a controlling decision of this court that, right



on point, foreclosed the argument, you'd still say, too

bad, it has to be preserved?

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MS. KOWALSKI: It's the - - - it's the job of - - of defense counsel to make the argument and say that
because this court, like the Supreme Court, can reconsider
earlier precedents. So you - - -

argument is raised before this court? If we're - - - we're taking the example the Chief Judge has - - - has given you now, which is this court speaks. The final arbiter has spoken. Isn't - - - isn't then what the defendant has available to them, or the party has available to them, the opportunity to make the argument to this court? We're the only ones who would - - - or this is the court that could overrule its prior decision.

MS. KOWALSKI: The doctrine of preservation - - - JUDGE RIVERA: Um-hum.

MS. KOWALSKI: -- says that the -- a defendant who would like to see a change in the law raises that claim at the first instance in which it -- the -- the decision has to be made. And ---

JUDGE HALLIGAN: But to what practical end, exactly? So if - - - to - - - to pick up on the Chief's questions - - - if there was controlling precedent from this court, either with respect to a specific issue or the governing test, I suppose you could make the argument



simply to have a placeholder for purposes of potential U.S. 1 2 Supreme Court review. But how would you be, you know, 3 generating a record that would serve the typical purposes 4 of preservation? 5 MS. KOWALSKI: Again, it - - - in 2017, I think a 6 defendant could have argued to the trial court that the - -- based on the decision in - - - in Wrenn, that the proper 7 8 cause standard was unconstitutional. And based on Heller 9 and other decisions, mostly dissenting decisions by - - -10 by other judges, but arguing on the basis of Heller that the proper analysis was a historical analysis. And I just 11 12 don't think that it does much - - - or it doesn't take into 13 account the fact that there - - - trial court could listen 14 to this and - - - and could be persuaded by it. You have 15 to give credit to trial court judges that they are capable 16 of evaluating arguments like this. And some - . 17 JUDGE RIVERA: What would be the opening - - -18 MS. KOWALSKI: - - - might have been persuaded. 19 JUDGE RIVERA: - - - what would have been the 20 opening in existing New York law for such an argument? Or 2.1 is your position that Heller - - - Heller made it plain 2.2 that one could make this argument? 23 MS. KOWALSKI: Well, argu - - - Bruen 24 JUDGE RIVERA: Um-hum.



- the - - - the court in Bruen

MS. KOWALSKI:

	said that
2	JUDGE RIVERA: Um-hum.
3	MS. KOWALSKI: Heller actually applied a
4	historical test.
5	JUDGE RIVERA: Um-hum.
6	MS. KOWALSKI: And what was open was that Hughes
7	did not reject the historical test. The the argumen
8	was just never made. And that is a commonplace argument
9	that defendants don't apply
10	JUDGE RIVERA: What test did Hughes apply?
11	MS. KOWALSKI: Excuse me?
12	JUDGE RIVERA: What test did Hughes apply? If
13	you're saying it
14	MS. KOWALSKI: Hughes
15	JUDGE RIVERA: didn't reject the historica
16	test?
17	MS. KOWALSKI: Hughes was about a sentencing
18	issue. It it was not about the proper cause
19	requirement. And the test that it applied about means-end
20	was again, was not adopted over an argument that's -
21	that was that the historical test was the proper
22	test.
23	JUDGE RIVERA: So so the
24	MS. KOWALSKI: And so
25	JUDGE RIVERA: and again, correct me if I'



misunderstanding this response that you just gave. Your - your response is the court adopted a test and applied a
test. But because no one said there should be a different
test, then no counsel on the defense side should ever
assume that they couldn't say, that test that you used was
the incorrect test.

MS. KOWALSKI: I - - counsel could have said -

JUDGE RIVERA: So then, when we adopt a test, if I'm getting this right - - - I may be wrong. When we adopt a test, that is not actually the court saying this is the only test. There might be another test. We'll wait to see if someone argues a different test to us.

MS. KOWALSKI: If I - - - the defendant in this case could have said Hughes is not authority, that the historical test is invalid because that question was never presented to the court, and they made no ruling on it.

JUDGE HALLIGAN: But - - - but isn't the question, following Bruen - - I - - I think Bruen says, but - - - but correct me if - - - if you have a different read - - - that you look only at historical tradition, and you don't look at whether it satisfies the means-ends nexus. So if that's, you know, a fair reading of Bruen, then doesn't that mean that you can't show - - - and I - - - think this is at the core of the dispute between the

majority and the dissent in Bruen - - - you can't show that a statute passes Second Amendment scrutiny by relying on the means-ends nexus. Do you - - - do you agree with that read - - -

MS. KOWALSKI: Yes.

JUDGE HALLIGAN: - - - on Bruen? Okay. So - - - so then, if that's - - - if that's right, what would a defendant have said about why this court should look only to the historic tradition and could not rely on means-ends nexus?

MS. KOWALSKI: Again, the - - - my answer to that is this court didn't reject it. And it's an open question, as far as a historical analys - - - an open question in this court. And a defendant could've argued that this is what Heller demanded. And there were - - - there were judges across America on - - - who - - - who were - - - who were crediting that argument.

I - - - I would also just like to say a couple words on the argument that counsel made about Patterson.

Patterson does not create a separate rule for changes in the law that are announced by the Supreme Court that overturn or are inconsistent with - - - with prior rulings from this court. The language in Patterson that defendant is relying on, and in that respect is best understood as more of an explanation about why a mode of proceedings



exception to preservation is appropriate - - - this court has, in the forty-seven years since Patterson was decided - - - the - - - this court has not looked to that language or applied that language in the way that Mr. Pastrana is asking that it be applied here in - - in fact.

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And during all this time, when there have been other challenges that have been brought before this court based on intervening changes by - - - by the Supreme Court, this court has actually applied the preservation requirement.

Mr. Zeno pointed - - - or identified Payton as kind of a game-changing change in the law that was comparable to Bruen. And it's worth pointing out that when Payton claims came in front of this court following that decision, the court applied preservation and declined to hear them.

And just briefly on standing, it's another reason that this court should reject Mr. Pastrana's claim. If - - if Mr. Pastrana had a complaint about the constitutionality of the New York gun licensing laws, the place to bring it was in a license application. He - - - this court should not entertain the idea of bringing these challenges in the first instance in a criminal prosecution. Because to do so, it - - - it really undermines the integrity of the licensing regime entirely.



1 CHIEF JUDGE WILSON: But then your - - - then 2 your preservation argument sort of falls away if you're 3 saying, really, you couldn't - - - you can't do this at all 4 because of standing reasons. I don't even know why we're 5 thinking about preservation. 6 MS. KOWALSKI: I'm sorry, can - - -7 CHIEF JUDGE WILSON: Well, you spent a whole lot 8 of time saying he actually could have raised this. 9 - and therefore, it should've been preserved because he had 10 the ability to raise it. That was - - - that was - we've spent a lot of time on that for preservation. 11 now you're saying you can't actually raise it in a criminal 12 13 prosecution at all. 14 MS. KOWALSKI: These are separate things. And in 15 - - in another case, they - - - they're separate 16 considerations. But he - - - they could be. And - - - for 17 instance, you know, Mr. Pastrana - - -18 CHIEF JUDGE WILSON: So if there was a criminal -19 - - if the criminal statute prohibiting speech of a certain 20 sort that's constitutionally protected and somebody's prosecuted under it, they can't raise the First Amendment 21 22 They need to challenge the licensing scheme? as a defense? 23 MS. KOWALSKI: Only if the - - - the - - - the 24 case law that Mr. Pastrana relies on to exempt him from the



- the standing requirement are - - - are - - - are

cases in which the statutes under which those people were prosecuted were invalid - - - they were unconstitutional on their face. There was no set of circumstances in which they could be constantly applied to anyone. And they were unconstitution - - - they - - - they were unconstitutional either because the conduct could not be subject to licensing or the person could - - - a particular person could not be subject to the licensing regime, or the licensing regime incorporated a degree of discretion that - - excessive discretion that voided the entire scheme.

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Pastrana concedes that firearms can be licensed. He concedes that everyone can be subjected to those licensing requirements, and he concedes that the - - - that a regime that has objective criteria for issuing the - - - the license is a legitimate regime. So that the only question that is really left is the application of the - - - the constitutionally - - - the constitutionality of applying the regime in a particular set of circumstance. That's not a facial challenge.

And so he is required to subject himself to the licensing requirement in order to have standing to challenge it.

CHIEF JUDGE WILSON: So that's - - - if there was a licensing scheme that said you can't speak in public

unless you get a license, and you can only get a license by showing proper cause, and the Supreme Court said proper cause piece of that is unconstitutional, but there were some other components in it so that, for example, you couldn't use a amplification device over 120 decibels or something, you would say he couldn't raise that as a defense for his prosecution; he has to challenge the licensing scheme up front?

MS. KOWALSKI: He has to show - - - when the - -  $\!\!\!$  - when the statute is not unconstitutional on its face, which this one was not - - -

CHIEF JUDGE WILSON: Well, the hypothetical one I gave you; you'd say that also is not?

MS. KOWALSKI: I'm sorry?

CHIEF JUDGE WILSON: The hypothetical example,
hypothetical statute having to do with the First Amendment
- - - let's put the Second Amendment aside for a second,
right?

MS. KOWALSKI: Right.

CHIEF JUDGE WILSON: So the statute says it's a crime, it's a felony, to speak in public without getting a license. And to get a license, you have a couple of conditions. And one of the conditions is you have to have proper cause for your speech. Supreme Court says that's unconstitutional. You say he can't raise that as a defense

1	to his criminal prosecution? He has to challenge the
2	licensing scheme because of a lack of standing?
3	MS. KOWALSKI: Yes, because he ca he canno
4	he cannot show that that is the reason that he does
5	not have a license. I mean, Mr. Pastrana in particular.
6	In in order to have standing to complain about the -
7	an unconstitutional provision, you have to show that i
8	had some impact on you.
9	CHIEF JUDGE WILSON: That's different. Because
10	then you're saying it's some other portion of the statute
11	that is disqualifying him in pers in particular.
12	MS. KOWALSKI: Yes. I am I am saying that
13	CHIEF JUDGE WILSON: Okay. So it turns on that.
14	It's not it's not that it's not that if you
15	conceded, he otherwise qualified. And the reason he was
16	disqualified was because of the proper cause requirement h
17	would lack standing, and therefore, had to challenge it no
18	in his criminal prosecution. That's what's hanging me up.
19	MS. KOWALSKI: But we don't know that he was
20	qualified
21	CHIEF JUDGE WILSON: How do we know
22	MS. KOWALSKI: because he never applied.
23	And and honestly, translating that determination int
24	a criminal prosecution is is not appropriate. The -
25	a criminal court is really not experienced in



determining whether someone - - - or let me start that 1 2 again. 3 Under that - - - under that path, the criminal 4 court would be put in the position of having to decide 5 whether if Mr. Pastrana had applied for a license, he 6 would've gotten one. And that's a retrospective 7 determination of a counterfactual set of circumstances, 8 it's - - - it's just not appropriately cited in a criminal 9 proceeding. Moreover, not only was Mr. Pastrana - - - lacked 10 11 standing because of his criminal convictions invalidated 12 him under the New York statute, but the fact of his prior 13 felonies also meant that he had no Second Amendment right 14 to possess a gun anyway. Heller made it clear, or - - -15 that a felon - - - that the Second Amendment does not 16 protect the right of felons to possess a gun or their - - -17 felons have no right - - - Second Amendment right to - - -18 to possess a firearm. 19 JUDGE RIVERA: But do you - - - do you also take 20 the position that if the prior felony convictions are for 21 unlicensed gun possession in public - - -22 MS. KOWALSKI: Two of - - -23 JUDGE RIVERA: - - - perhaps that doesn't apply? 24 Or do you think that still applies?

MS. KOWALSKI: Two of the - - - one of them

1	isn't, Your Honor.
2	JUDGE RIVERA: Let's take the hypothetical
3	MS. KOWALSKI: One of them isn't.
4	JUDGE RIVERA: only either one or
5	more, the only prior felonies are for that particular
6	crime.
7	MS. KOWALSKI: He had a prior felony that was no
8	for a weapon possession.
9	JUDGE RIVERA: No, I understand that.
10	MS. KOWALSKI: So he's
11	JUDGE RIVERA: I'm giving you a hypothetical.
12	MS. KOWALSKI: Okay.
13	JUDGE RIVERA: A hypothetical. A defendant whos
14	only prior felony is the unlicensed gun possession in
15	public.
16	MS. KOWALSKI: Well, again, the the
17	this is not the venue in which to challenge those prior
18	convictions. Those
19	JUDGE RIVERA: Because you're going to have,
20	like, a
21	MS. KOWALSKI: It's a
22	JUDGE RIVERA: mini-administrative hearing
23	in the criminal court about whether or not someone
24	should've been granted a license? Is that why? That why



you say it's not the appropriate venue, I guess, for it?

Is that what you mean?

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MS. KOWALSKI: Your Honor, if - - - if the - - - if Mr. Pastrana wanted to challenge the constitutionality of those convictions, his means of doing so, I think, might've been a 440 motion, in which he could've - - - might've claimed that those were unconstitutional because he should not have been disbarred by - - - by - - - by virtues of - - - of - - - of his felony.

CHIEF JUDGE WILSON: Thank you, Counsel.

MS. KOWALSKI: We ask this court to reject Mr.

Pastrana's claim because it's unpreserved. He had no

standing. And it's meritless because Bruen did not upend

New York's ability to prosecute unlicensed gun possession.

Thank you.

CHIEF JUDGE WILSON: Thank you.

MR. ZENO: I'd like to start with what this court held in People v. Hughes vis-a-vis the standard that it would apply to a Second Amendment challenge. Court stated at 22 New York 3d 51, we conclude that assuming any Second Amendment scrutiny is appropriate here, intermediate scrutiny is the right kind. That's at page 51.

To suggest that, in light of that language, a busy trial court in New York County or the Bronx would have disregarded that statement and entertained a challenge on the historical grounds that Bruen later stated was the law,



is just - - -

JUDGE GARCIA: Is that the preservation requirement we would impose if we were going to impose one, that you had to make the argument that no, the real way to do this isn't under Hughes in the intermediate scrutiny. It's you have to go back to Colonial times? Or would we at least require an objection based on the standard in place at the time for the particular licensing application you were challenging, which wasn't at issue in Hughes? So why couldn't you do that?

MR. ZENO: Well, he could've done that, but it wouldn't have helped us on appeal. That would be preservation for preservation's sake.

JUDGE GARCIA: Well, it would've helped you - - well, there are various reasons for preservation. I know -- - we're assuming it's to make a full and complete record. But I don't think the only way we look at whether or not you need to preserve something is what would've added to the record.

But let's say you made that objection on this particular provision of the licensing. And you lose because the court applies an intermediate scrutiny test. It comes up here now, and we can say, no, no, you applied the wrong test, go back and do it again.

MR. ZENO: But what would - - - I -



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	guess I m missing, what would that serve: I mean, It
2	wouldn't present a record for this court
3	JUDGE GARCIA: It would preserve an
4	MR. ZENO: upon which
5	JUDGE GARCIA: issue of law that gives us
6	jurisdiction to hear it.
7	MR. ZENO: Well, this court considers questions
8	that have not been preserved, like in mode of proceedings
9	situations, no preservation. The court has found an
10	exception there, has found that it has the jurisdiction to
11	entertain those. And the
12	JUDGE GARCIA: The appli but you're saying
13	and now, I don't remember this argument
14	application of this standard is a mode of proceeding
15	MR. ZENO: No, I'm not saying that at all. I'm
16	saying that the court has authority to create exceptions to
17	the preservation statute. And this is one that the court
18	created in Patterson and in Baker. And
19	JUDGE GARCIA: This would be really a unique
20	exception
21	MR. ZENO: It's not a unique exception. It comes
22	up once in a generation. When when the Supreme Court
23	upends the law that applies to to an important
24	question in criminal procedure or criminal substantive law.
25	It's an unusual exception. It it would certainly not



1 be applied every day. But that doesn't mean it isn't 2 it shouldn't exist. Patters -3 JUDGE HALLIGAN: Counsel -4 MR. ZENO: Yes? 5 Sorry. Go ahead. JUDGE HALLIGAN: 6 MR. ZENO: No, please. 7 JUDGE HALLIGAN: What about the Attorney 8 General's comment that there were enough signposts, 9 breadcrumbs, whatever you want to call them, given what was 10 happening in some other jurisdictions that it was 11 reasonable to expect some argument? 12 MR. ZENO: Again, I return to the - - - the fact 13 that the First Department had held against - - - had held 14 against us on this issue that in Hughes, in 2013, post-15 16 every circuit court, every federal circuit court to have

Heller, this court said intermediate scrutiny applied, that reached the question, found that intermediate scrutiny applied. It was universal. Yes, there were dissenting voices out there. But to impose that requirement on a trial lawyer in Part 22 in - - - in Bronx Supreme Court, to make - - - to anticipate these arguments that are appearing in law review articles, not in courts - - - no court is saying that's the rule that applies - - - that's an unreasonable standard to hold busy trial lawyers to.

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JUDGE HALLIGAN: What about before the Appellate



Division?

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MR. ZENO: Before the Appellate Division?

JUDGE HALLIGAN: Right, that was later, right?

MR. ZENO: I guess I'm not sure what your question - - - I mean, this case - - - Bruen was decided after Mr. Pastrana's appeal was affirmed in the Appellate Division.

JUDGE HALLIGAN: It - - - it was. But I think it might have been more apparent at that juncture that there were meaningful questions about what Heller meant with regard to the applicable legal framework.

MR. ZENO: Well, for one thing, that would create an entirely new requirement of appellate preservation which has never existed before in this state and has - - - has no grounding in the CPL.

JUDGE HALLIGAN: I'm just - - -

MR. ZENO: So - - -

JUDGE HALLIGAN: - - - asking whether it - - - it would've been reasonable to think you might have raised the issue sooner than - - - than before this court. I take your point.

MR. ZENO: Again, I return to the fact that this court - - - the Appellate Division has binding precedent from this court saying, assuming any Second Amendment scrutiny is appropriate here, intermediate scrutiny is the



right kind. 1 2 JUDGE SINGAS: But do you think the - - -3 JUDGE RIVERA: But is that in part - - - sorry. 4 Is that in part because it's intermediate scrutiny also - -5 - even though, of course, it's not strict scrutiny? 6 more than rational basis. Is part of this argument that 7 you're making driven because if you can survive that kind 8 of scrutiny, you're likely not going to survive a higher 9 level of scrutiny? On a test that seems to impose - - -10 MR. ZENO: Scrutiny. JUDGE RIVERA: - - - a higher level of scrutiny -11 12 13 MR. ZENO: Right. 14 JUDGE RIVERA: - - - than this - - - this obvious 15 lower level of scrutiny than - - - than strict scrutiny? 16 MR. ZENO: Right. And it's not even scrutiny at 17 all, in my mind. It's just whether it's grounded in 18 historical precedent. It - - - it - - - and the idea that 19 the Appellate Division might have, you know, decided to go 20 its own way when there's binding precedent from this court, 21 which it is required to follow, would've served no purpose 22 23 JUDGE RIVERA: Oh, so then I misspoke, I'm sorry. 24 So the argument being that if - - - if you can't survive



strict scrutiny, as you see it, the other test is one

1	that's even easier excuse me is harder to make
2	up for a for the People? Am I getting this right?
3	MR. ZENO: Which test is harder to make up
4	JUDGE RIVERA: I'm sorry. The historical
5	the historical basis for
6	MR. ZENO: The historical is much harder for the
7	People to make out, yes. It's an entirely different test
8	than than that intermediate strict scrutiny regime.
9	It's entirely different than that. And if I can
10	JUDGE RIVERA: But but not just different?
11	More difficult?
12	MR. ZENO: Again, different. I I don't
13	think more difficult is the right is the right
14	description.
15	JUDGE SINGAS: But the Supreme Court also
16	referenced a record. They want a record being made. And
17	is it your position that it's this court's job to create
18	that record of historical significance?
19	MR. ZENO: No. And in fact, I suggest in our
20	briefing that it should be sent back for a for an
21	assessment of whether of whether there is historical
22	precedent for for these other qualifications under
23	the licensing law that were not raised below. So no, I -
24	- I don't think that should be made by this court.



If I could address another of the Second

1 Amendment arguments that came up - - -2 CHIEF JUDGE WILSON: Just very briefly, Mr. Zeno 3 4 MR. ZENO: Sure. 5 CHIEF JUDGE WILSON: - - - because you're out of 6 your time. 7 The argument was made that the MR. ZENO: Yes. Supreme Court has endorsed felony disentitlement broadly. 8 9 That - - - that's not the case. If you look at Range v. 10 Attorney General, which Judge Garcia mentioned, you look at 11 it felony by felony. In that case, it was in offering a 12 false statement. In this case, it would be prior 13 possession of a weapon which New York categorizes as 14 violent. I don't think Judge Thomas necessarily would 15 categorize that as a violent crime. He might categorize it 16 as exercising your Second Amendment right. 17 And the other offense that my client was 18 convicted of was possessing prison contraband. We would 19 have to look if - - - to see if there was a historical 20 precedent at the time of the enactment of the Bill of 2.1 Rights or the due process clause that supported disarming 2.2 people who have promoted prison contraband. You can't just 23 say felony disentitlement; you need to look at the

CHIEF JUDGE WILSON: Thank you.

individual offense of conviction.

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Thank you.

adjourned)

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